

1 STATE OF NEW HAMPSHIRE
2 PUBLIC UTILITIES COMMISSION

3
4 May 30, 2007 - 10:13 a.m.
5 Concord, New Hampshire

6 RE: DG 06-107
7 NATIONAL GRID USA AND KEYSpan CORPORATION:
8 Approval of the Indirect Acquisition of
9 EnergyNorth Natural Gas, Inc. by way of the
10 Merger of KeySpan Corporation with an
Indirect Subsidiary of National Grid, PLC,
and Other Regulatory Approvals.

11 PRESENT: Chairman Thomas B. Getz, Presiding
12 Commissioner Graham J. Morrison
Commissioner Clifton C. Below

13 Diane Bateman, Clerk

14 APPEARANCES: Reptg. National Grid USA:
15 Alexandra E. Blackmore, Esq.
Marla B. Matthews, Esq. (Gallagher...)

16 Reptg. KeySpan Energy Delivery New England:
17 Steven v. Camerino, Esq., (McLane, Graf...)
Thomas P. O'Neill, Esq.

18 Reptg. the United Steelworkers of America,
19 Local 12012-3:
Shawn J. Sullivan, Esq. (Cook & Molan)

20 Reptg. Residential Ratepayers:
21 Meredith Hatfield, Esq., Consumer Advocate
Office of Consumer Advocate

22 Reptg. PUC Staff:
23 Edward N. Damon, Esq.

24 Court Reporter: Steven E. Patnaude, CCR

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WITNESS PANEL: RONALD T. GERWATOWSKI
 MICHAEL D. LAFLAMME
 STEPHEN P. FRINK
 STEVEN E. MULLEN
 KENNETH E. TRAUM

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1 P R O C E E D I N G S

2 CHAIRMAN GETZ: Okay. Good morning.

3 We'll open this hearing in docket DG 06-107. On
4 August 10, 2006, National Grid and KeySpan Energy Delivery
5 filed jointly a petition seeking approval pursuant to RSA
6 369:8 and 374:33, a merger transaction that would result
7 in EnergyNorth becoming a wholly owned indirect subsidiary
8 of Grid. An order of notice was issued on September 12
9 scheduling a prehearing conference that was held on
10 October 3. And, on October 27, a prehearing conference
11 order was issued approving the procedural schedule and
12 granting interventions. Subsequently, on May 10, a
13 secretarial letter was issued setting May 15 as the date
14 for filing of a settlement and testimony in support of the
15 settlement, and scheduling the hearings for today.

16 Can we take appearances please.

17 MS. BLACKMORE: Thank you, Mr. Chairman.

18 My name is Alexandra Blackmore, and I'm appearing on
19 behalf of National Grid. With me is Marla Matthews of
20 Gallagher, Callahan & Gartrell.

21 CHAIRMAN GETZ: Good morning.

22 CMSR. MORRISON: Good morning.

23 CMSR. BELOW: Good morning.

24 MR. CAMERINO: Good morning,

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1 Commissioners. Steve Camerino, from McLane, Graf,
2 Raulerson & Middleton, on behalf of KeySpan Energy
3 Delivery New England. And, with me is KeySpan Senior
4 Counsel, Thomas O'Neill.

5 CHAIRMAN GETZ: Good morning.

6 CMSR. MORRISON: Good morning.

7 CMSR. BELOW: Good morning.

8 CHAIRMAN GETZ: Other appearances?

9 MR. SULLIVAN: Hello. I'm Shawn
10 Sullivan, for United Steelworkers of America, Local
11 12012-3. And, with me is Kevin Spottiswood, the
12 Chairman/President of our 65 member local here in New
13 Hampshire.

14 CHAIRMAN GETZ: Good morning.

15 CMSR. MORRISON: Good morning.

16 CMSR. BELOW: Good morning.

17 MS. HATFIELD: Good morning,

18 Commissioners. Meredith Hatfield, for the Office of
19 Consumer Advocate, on behalf of residential ratepayers.
20 And, with me is Ken Traum, the Assistant Consumer
21 Advocate.

22 CHAIRMAN GETZ: Good morning.

23 CMSR. MORRISON: Good morning.

24 CMSR. BELOW: Good morning.

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1 MR. DAMON: Good morning, Commissioners.
2 Edward Damon, for the Staff. And, with me this morning
3 are Thomas Frantz, Amanda Noonan, Steve Frink, and Steve
4 Mullen.

5 CHAIRMAN GETZ: Good morning.

6 CMSR. MORRISON: Good morning.

7 CMSR. BELOW: Good morning.

8 CHAIRMAN GETZ: I'll note that we have
9 testimony in support of the Settlement by two witnesses on
10 behalf of the Petitioners, and also two witnesses on
11 behalf of Staff. And, that we also have testimony in
12 opposition to the Settlement by Mr. Spottiswood, on behalf
13 of United Steelworkers.

14 MR. DAMON: Yes, Mr. Chairman. The
15 parties have discussed a manner of proceeding this
16 morning, and we'd like to explain what that is. And, if
17 you agree with it, we could go ahead.

18 CHAIRMAN GETZ: Please.

19 MR. DAMON: We thought that, first of
20 all, the Settlement should be sponsored and the testimony
21 supporting the Settlement as well. So, the Joint
22 Petitioners would conduct direct examination of their
23 witnesses, followed by the Staff direct examination of its
24 two witnesses on the panel. And, then, the OCA would

1 conduct its direct examination of Mr. Traum. Following
2 that, the parties would be able to engage in what we would
3 call "friendly cross" of the panel, and then followed
4 lastly by cross-examination by the Union, which his
5 testimony does object to the Settlement on specific
6 grounds. So, to that extent, it's unfriendly cross. And,
7 then, after that, the Union could put its witness on to
8 sponsor its own testimony on direct, and we would proceed
9 normally after that.

10 CHAIRMAN GETZ: Okay. And, I take it
11 that's acceptable to everyone?

12 MR. SULLIVAN: It is.

13 CHAIRMAN GETZ: Okay. Then,
14 Ms. Blackmore.

15 MS. BLACKMORE: I have several exhibits
16 I'd like to mark for introduction first. At the Staff's
17 request, we're introducing some documents to complete the
18 record that were initially filed with the prefiled
19 testimony, but there are no witnesses who will be
20 sponsoring that testimony today. The first -- Well, the
21 first exhibit is the initial Joint Petition and prefiled
22 testimony, which was filed on August 10. The second
23 exhibit would be the testimony and in support of the
24 Merger Integration Update, which was submitted by Alan

1 Feibelman and Richard Levin, which was filed with the
2 Commission on December 20th, 2006. The third exhibit
3 would be the Settlement Agreement among National Grid,
4 KeySpan, the Commission Staff, and the Office of Consumer
5 Advocate, which was filed on May 15, 2007. The prefiled
6 testimony of Mr. Gerwatowski and Mr. Laflamme in support
7 of the settlement, which was also filed on May 15. The
8 fifth exhibit would be some corrections to the testimony
9 and the Settlement that we found after filing that. And,
10 I'd like that as number -- as "Exhibit 5". And, the final
11 exhibit would be a PowerPoint Presentation, which was
12 dated March 21st, 2007, which comprises the Final Report
13 of the Merger Integration Team to senior management of
14 both KeySpan and National Grid.

15 CHAIRMAN GETZ: All right. The exhibits
16 will be marked for identification as described by
17 Ms. Blackmore.

18 (The documents, as described, were
19 herewith marked as Exhibits 1 through 6,
20 respectively, for identification.)

21 CHAIRMAN GETZ: Ready to have your
22 panel.

23 MS. BLACKMORE: Yes. I'd like to call
24 Ron Gerwatowski and Mike Laflamme to testify.

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[Panel: Gerwatowski|Laflamme|Frink|Mullen|Traum]

1 Mr. Gerwatowski is the Vice President of Distribution
2 Regulatory Services. Mr. Laflamme is the Manager of
3 Regulatory Support for Distribution Regulatory Services.

4 CHAIRMAN GETZ: Let me just clarify one
5 thing, make sure I'm not missing something. Mr. Traum,
6 you did not file prefiled written testimony, but -- is
7 that correct?

8 MR. TRAUM: That's correct. So, I'll be
9 very brief.

10 CHAIRMAN GETZ: Just wanted to make sure
11 I didn't miss a document.

12 (Whereupon Ronald T. Gerwatowski,
13 Michael D. Laflamme, Stephen P. Frink,
14 Steven E. Mullen and Kenneth E. Traum
15 were duly sworn and cautioned by the
16 Court Reporter.)

17 RONALD T. GERWATOWSKI, SWORN

18 MICHAEL D. LAFLAMME, SWORN

19 STEPHEN P. FRINK, SWORN

20 STEVEN E. MULLEN, SWORN

21 KENNETH E. TRAUM, SWORN

22 DIRECT EXAMINATION

23 BY MS. BLACKMORE

24 Q. Mr. Gerwatowski, would you please state your full name

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1 and business address.

2 A. (Gerwatowski) Ronald T. Gerwatowski. My title is Vice
3 President of Distribution Regulatory Services. My
4 business address is 55 Bearfoot Road, in Northborough,
5 Massachusetts.

6 Q. And, what are your duties and responsibilities in that
7 position, Mr. Gerwatowski?

8 A. (Gerwatowski) I have one of those titles which is
9 really somewhat difficult to figure out what I do.
10 But, essentially, I'd like to say it's basically in
11 charge of the Rate Department for the New England
12 states. So, I have rate and regulatory issues under me
13 for New Hampshire, Massachusetts, and Rhode Island.

14 Q. Mr. Laflamme, would you please state your full name and
15 business address?

16 A. (Laflamme) Certainly. It's Michael D. Laflamme. My
17 business address is 55 Bearfoot Road, in Northborough,
18 Massachusetts.

19 Q. And, what is your position with National Grid?

20 A. (Laflamme) I am Manager of Regulatory Support for
21 National Grid Service Corporation.

22 Q. And, what are your duties and responsibilities in that
23 position?

24 A. (Laflamme) I provide a variety of regulatory type

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- 1 support, primarily cost of service and revenue
2 requirement support for the National Grid subsidiaries
3 in New England.
- 4 Q. I'm showing you both what's been marked as "Exhibit 4".
5 Can you please describe it?
- 6 A. (Gerwatowski) Sure. That's the direct testimony of
7 myself and Mike Laflamme that was filed.
- 8 Q. And, do you have any corrections to make to your
9 testimony?
- 10 A. (Gerwatowski) We do.
- 11 A. (Laflamme) I do. Actually, just one correction to
12 Page 30 of the testimony. I believe it was part of --
13 I've lost track of the exhibit numbers, but --
- 14 Q. Exhibit 5.
- 15 A. (Laflamme) Exhibit 5. And, it's a very minor
16 correction. But, at the very bottom of Page 30 of 42
17 of the testimony, there is a subpart "D" that reads
18 "Annual Operating Report for Items 5, 7, 8 and 14".
19 The numerical designation should actually be "E, G, H
20 and N". There are no numerical subparts here.
- 21 Q. Okay. And, do you both adopt the testimony as your
22 own?
- 23 A. (Laflamme) I do.
- 24 A. (Gerwatowski) Yes.

[Panel: Gerwatowski|Laflamme|Frink|Mullen|Traum]

1 Q. I'm showing you both what's been marked as "Exhibit 3".

2 Can you please identify it?

3 A. (Gerwatowski) That's the Merger Settlement Agreement.

4 Q. And, are there corrections to the Merger Settlement
5 Agreement?

6 A. (Laflamme) Yes, there are. Again, attached to
7 Exhibit 5 are two very -- actually, three very minor
8 changes. Sequentially, Page Number 25 of 117, in the
9 right-hand bottom corner, in Footnote 2 of that page it
10 currently reads "A filing may be made in 2012 to change
11 rates for effect after December 31st, 2013." That's a
12 typo. The year should be "2012".

13 The next two changes are identical.
14 They're footnote changes, and they can be found on Page
15 43 of 117 and 44 of 117. These pages actually show the
16 impact of the second stage of the rate reduction for
17 Granite State. Footnote (a) reads "Per currently
18 effective tariffs", for Column -- for Column (a). That
19 should actually read "Per Exhibit GSE-3A, Page 1 of 2,
20 Column (c)". And, that same -- that same correction
21 should also be made on Page 44 of 117 for the
22 description of Footnote (a).

23 The reason for those changes are simply
24 the individual rate components found in Column (a) are

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1 the resulting rate components after the first step of
2 the rate reduction. So, they're not the currently
3 effective individual distribution rate components.
4 Those are all the changes I have.

5 Q. Thank you. Mr. Gerwatowski, can you describe in
6 general the benefits of the merger?

7 A. (Gerwatowski) Sure. We are a consolidation of two
8 large organizations, two very efficient organizations,
9 which is National Grid and KeySpan. And, as a result
10 of that consolidation, here in New Hampshire, we're
11 getting a larger presence for National Grid here in the
12 State of New Hampshire. We currently have two
13 relatively small utilities, a gas utility of 84,000
14 customers and an electric utility of 41,000 customers.
15 Those customers will now be brought under the same
16 National Grid umbrella in the state, which, again,
17 increases our presence here within the state for the
18 new organization.

19 As a result of the overall consolidation
20 of the Companies, when I say that I mean and outside
21 the State of New Hampshire, we're anticipating a
22 substantial amount of administrative and general
23 related synergy savings. And, those savings will be
24 spread down and flow down to the various distribution

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1 companies that we have in our various states, including
2 New Hampshire. And, over time, over the course of
3 time, those synergy savings will be shared with
4 customers, and ultimately be picked up completely by
5 customers through this consolidated organization.
6 That's one of the primary benefits of the merger, when
7 you take small utilities and combine them. And, that
8 will happen here in New Hampshire.

9 We've also here, of course, entered into
10 the Settlement Agreement, and that Settlement Agreement
11 solidifies those benefits and specifying exactly how
12 they will be allocated and shared with customers. In
13 addition to that, we've made some very firm commitments
14 to service. And, just taking them in order, first, on
15 the Granite State side of things, there is an immediate
16 rate reduction that takes place, and it takes place in
17 two phases. And, while we would have expected that
18 Granite State's rates would have come down, based on
19 where our earnings were, the merger gives us an
20 opportunity to offer something greater than that, in
21 the nature of a Five Year Plan, which we'll talk about
22 today. In that Five Year Plan, there are also
23 additional service commitments.

24 On the other side of the equation, on

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1 the gas side, EnergyNorth is situated a little bit
2 differently. There, EnergyNorth hasn't had a rate
3 increase since 1993. And, so, in looking at the
4 earnings history, the expectation is that EnergyNorth
5 would have to come in to increase rates. One of the
6 first provisions of the Settlement is to have a one
7 year stay-out from the merger, which delays that filing
8 coming in. More important, when EnergyNorth comes in
9 for its first rate case, there's an upfront credit that
10 will be applied against the revenue requirement, which
11 is an estimate of savings that will be applied to help
12 mitigate the rate increase that we expect.

13 But the Rate Agreement for EnergyNorth
14 also has some pretty firm commitments relating to
15 service. One, which was very, very important, was the
16 emergency response time. When I say it's "important",
17 it was extremely important to the Staff, and we'll talk
18 about that a little bit more as we go through. But
19 there's a firm commitment from EnergyNorth to improve
20 its emergency response time to odor calls. The other
21 one is a call answering time commitment that we've
22 made, for EnergyNorth to bring it closer to the call
23 answering experience that National Grid has had over
24 time. And, then, the other more prominent component

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1 and commitment is an acceleration of the Mains
2 Replacement Program, which, again, we'll get into
3 details on. I highlight these things because these
4 package of things that I'm describing are really
5 reflecting the larger benefits arising out of the
6 Settlement, as well as the merger that is taking place
7 here, and support the reasons why we believe this is in
8 the public interest.

9 Q. I'd like to ask you a few questions about the main
10 Settlement Agreement. Can you turn to Page 7 of the
11 Settlement, which is designated as "7 of 117" --

12 A. (Gerwatowski) Sure.

13 Q. -- in the bottom right-hand corner. Can you identify
14 the first approval sought?

15 A. (Gerwatowski) Sure, if you give me one second. Yes, on
16 Page 7, there's a subsection in (1) which is indicated
17 "Merger Approval". And, these two paragraphs under
18 that section essentially are just requesting the
19 statutory approvals that are necessary for the merger
20 to go forward, which are somewhat self-explanatory in
21 the paragraph.

22 Q. Turning to Page 8, can you explain the "Money Pool"
23 provision?

24 A. (Gerwatowski) Sure. I'll leave that one to Mike.

[Panel: Gerwatowski|Laflamme|Frink|Mullen|Traum]

1 A. (Laflamme) Certainly. The Money Pool provisions are
2 actually very similar to the current money pool
3 provisions that KeySpan operates under. And, it's
4 really providing access to low cost capital for the
5 subsidiary companies. National Grid also has a money
6 pool system that it employs. And, essentially, what it
7 does is it allows the borrowings from an internal money
8 pool for companies who require short-term capital from
9 dollars of an associated company who had excess capital
10 or short-term capital. The KeySpan money pool is
11 segregated between regulated and nonregulated, in order
12 to segregate the borrowings or to eliminate the
13 appearance of a unregulated company borrowing from a
14 regulated company. The other provisions that are
15 similar in both the National Grid money pool and the
16 KeySpan money pool is that the parent company can be a
17 lender only. The parent company cannot borrow from the
18 money pool, only the regulated entities can borrow.
19 So, it's a one-way -- a one-way participation by the
20 parent company. And, what this provision does is
21 simply allow the combination of EnergyNorth and Granite
22 State to participate in the same money pool, which will
23 mirror the KeySpan segregated regulated and unregulated
24 system.

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[Panel: Gerwatowski|Laflamme|Frink|Mullen|Traum]

1 Q. On Page 8, there's a reference to "Service Company
2 Allocation". What is the intent of this provision?

3 A. (Laflamme) Again, both KeySpan and National Grid employ
4 service companies, which provide management and
5 regulatory services and engineering services to all of
6 the sister companies within each of their systems.
7 Currently, for the most general of expenses that don't
8 have a specific allocation methodology, KeySpan uses a
9 three-prong approach to allocate service company costs.
10 It's based on an allocation derived by using revenues,
11 operation and maintenance expenses, and assets or
12 investments. The current National Grid service company
13 allocation methodology uses simply an O&M allocation
14 based formula for allocating those very general type
15 expenses. What we're proposing here is to adopt the
16 KeySpan approach, which is a more robust allocation
17 methodology for allocating those very general expenses.

18 Q. Could you continue describing the next two items on
19 Page 9?

20 A. (Laflamme) Certainly. National Grid, PLC, the parent
21 company of National Grid, reports financial results on
22 a fiscal year basis ending March 31st. Consequently,
23 subsequent to the merger with New England Electric
24 System and National Grid, all of the former New England

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1 Electric System companies converted to a fiscal year
2 ending reporting year of March 31st. And, we're asking
3 that the Commission allow EnergyNorth to do so as well.

4 Q. Regarding the provisions contained in Subsection (3),
5 beginning on Page 9, and continuing through Page 11,
6 what is included there?

7 A. (Laflamme) I didn't get to the dividends.

8 Q. Oh. Okay. I'm sorry.

9 A. (Laflamme) The last of the four sections was "KeySpan
10 Dividends". Generally, dividends are paid out of
11 retained earnings. And, as a result of the merger, we
12 will be required to transfer all of our undistributed
13 retained earnings to paid-in capital as of the merger
14 date. Consequently, retained earnings will be
15 converted to zero at that point. All this provision
16 requests is approval not to restrict KeySpan from
17 paying dividends up to the amount that it otherwise
18 would have been able to pay absent the merger. So,
19 what we're asking is that dividends can still be paid
20 up to the retained earnings amount as of the date of
21 merger, plus any earnings accruing after the merger.

22 Q. Okay. Regarding the provisions contained in Subsection
23 (3), beginning on Page 9, and continuing through
24 Page 11, could you describe what's included there?

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1 A. (Gerwatowski) Sure. The first paragraph under the
2 (3)(i) was simply a commitment to provide the
3 Commission with a copy of the journal entries when
4 National Grid makes its entries on its books to record
5 the merger, and specifies that we're following the
6 rules of the Commission, as well as generally accepted
7 accounting principles and applicable federal rules.

8 On Page 10, subpart (ii), is simply an
9 agreement to provide a copy of a corporate organization
10 chart when the merger is concluded. Section (iii) is
11 providing a copy of a final presentation report of the
12 merger -- Merger Integration Team, and I will note that
13 that was one of the exhibits that we've provided here
14 today. I don't remember what the exhibit number was,
15 Alexandra.

16 Q. It was Exhibit 6.

17 A. (Gerwatowski) And, the other reporting requirements
18 herein I think are self-explanatory. There's also a
19 promise to follow the affiliate rules, and a promise of
20 filing the new service company cost allocation
21 methodology. I think they're somewhat
22 self-explanatory.

23 Q. Mr. Gerwatowski, on subsection (iii), on Page 10,
24 refers to the "final presentation of the Merger

[Panel: Gerwatowski|Laflamme|Frink|Mullen|Traum]

1 Integration Team report", and that's what you've
2 provided as Exhibit 6?

3 A. (Gerwatowski) Yes, that's right.

4 Q. Okay. Are there any immediate benefits to electric
5 customers from the Settlement in this docket?

6 A. (Gerwatowski) Yes. The immediate benefit was what I
7 alluded to earlier, in that we have committed to the
8 rate reduction, a \$2.2 million rate reduction that is
9 provided in two phases.

10 Q. What is the first reduction?

11 A. (Gerwatowski) The first reduction would occur within 30
12 days from the Commission's approval of the merger, or
13 July 1st, whichever is later. And, then, there's a
14 second phase, which would then take place for usage on
15 and after January 1st 2008. When the two are put
16 together, that's the \$2.2 million reduction that we're
17 referring to.

18 Q. And, are these rate reductions contingent upon the
19 merger closing?

20 A. (Gerwatowski) No. Those reductions are not contingent
21 upon the closing of the merger. They're only
22 contingent upon the approval of the merger. In what we
23 would say is the unlikely event that it didn't close,
24 we would still have these rate reductions going into

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1 effect.

2 Q. Could you describe how the Five Year Plan works for
3 Granite State?

4 A. (Gerwatowski) Sure. What we've been able to do is
5 commit to, I would say, a somewhat of a modified rate
6 freeze is one way to call it, and I can't call it
7 completely a rate freeze, because it does allow for
8 some rate adjustments. But there's a commitment there
9 for five years where the Company could not file a
10 traditional cost of service rate case to raise rates
11 for the entire period of the Rate Plan. But there are
12 some other adjustments and some limits on those
13 adjustments that we can make to the rates.

14 Q. And, what kinds of adjustments are there?

15 A. (Gerwatowski) Well, one adjustment relates to the
16 Reliability Enhancement Program, which I can explain a
17 little bit further later. A second adjustment relates
18 to exogenous events, which are essentially events that
19 are out of our control, they're legislatively
20 regulatory imposed on the Company outside. And, again,
21 I can get into detail about that later.

22 There's an item, which we all hope we
23 would never have to use, it's called "catastrophic
24 financial event". Something major would happen that

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1 was affecting the financial condition of the Company,
2 there's an ability to come in there. And, the parties
3 to the Settlement have the ability to object, but at
4 least it gives us the ability to come in if we needed
5 to.

6 And, then, there's the possibility, with
7 the establishment of a storm fund, that we could find
8 during the five and a half year periods that the fund
9 is inadequate in its amount, and we'd be able to work
10 with the Staff to make a proposal on increasing the
11 contributions to the storm fund.

12 Q. And, is the Five Year Plan contingent upon the merger
13 closing?

14 A. (Gerwatowski) Yes. Unlike the actual reduction going
15 into effect, the Five Year Plan is, in fact, contingent
16 on the merger actually closing.

17 Q. If, during the Rate Plan, the merger and efficiency
18 savings cause the Company to earn more than its allowed
19 rate of return on equity, what would happen?

20 A. (Gerwatowski) Mike.

21 A. (Laflamme) Actually, I can answer this one. The Five
22 Year Rate Plan Period, and, actually, it endures after
23 the Five Year Rate Plan, to the extent that the Company
24 does not propose changes in its rates, contains an

[Panel: Gerwatowski|Laflamme|Frink|Mullen|Traum]

1 earnings sharing mechanism. The earnings sharing
2 mechanism is a way to incent the Company to actually be
3 as efficient and even capitalize on any synergy savings
4 it's able to produce. The allowed ROE, which was a
5 settled number in this case, of 9.67 is kind of the
6 base mark or the stepping stone from which to value the
7 earnings sharing mechanism. During the Five-Year
8 Period, there is a 1.33 percent adder for the Company's
9 share of synergy savings, if in indeed it can produce
10 those savings. So, consequently, during the Rate Plan,
11 to the extent that the Company's earnings are 11
12 percent, the Company is allowed to retain 100 percent
13 of that 1.33 percent adder for synergy savings. To the
14 extent that it earns above 11 percent, there is an
15 equitable 50/50 sharing of those earnings between
16 customer and company.

17 Now, the calculation during the Rate
18 Plan Period is cumulative. And, the reason for that is
19 is that there is a potential to have, you know, robust
20 earnings in one year and, for whatever reason, earnings
21 suffer in the following year. So, it is a cumulative
22 calculation. The Company has made commitments to file
23 annually with the Commission to indicate both annual
24 and cumulative returns earned by the Company. But, by

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1 May 1st, I believe, of 2013, subsequent to the Five
2 Year Rate Plan Period, the Company will file its final
3 cumulative earnings report. And, to the extent that
4 the average earnings are in excess of 11 percent,
5 50 percent will be credited to customers in a fashion
6 determined by the Commission, either through a credit
7 or through some other crediting mechanism.

8 Q. What's the benefit of this kind of a shared earnings
9 mechanism?

10 A. (Laflamme) Well, I think, as I alluded to earlier, it
11 clearly incents the Company, incents the Company to
12 absolutely maximize the amount of synergy savings it
13 can produce. Its a formula that has worked very
14 successfully in other jurisdictions. We employed a
15 very similar sharing mechanism in Rhode Island and
16 provided great benefits to customers.

17 Q. Please summarize the reliability related components to
18 the electric plan.

19 A. (Gerwatowski) I'll do that. Now, I'm not an engineer,
20 so I can't give an engineering data response to this,
21 but I've been involved enough and to a great extent in
22 development of this, so I think I can speak at a high
23 level about the program. Now, generally speaking, the
24 Reliability Enhancement Program, which our engineers

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1 often refer to as the "REP", R-E-P, if I use that,
2 you'll know what I'm referring to, is a program that we
3 launched at the Company to try to essentially address
4 the performance of our worst performing feeders. And,
5 there are a number of elements associated with that.
6 And, in fact, in the Settlement Agreement itself, just
7 to give you a reference, there's an exhibit, GSE, let
8 me just find it, --

9 Q. GSE-8.

10 A. (Gerwatowski) -- it's GSE-8, which is tabbed in the
11 Settlement document, which is a pretty good overview of
12 how the program is going to operate. I'm not going to
13 go through this piece by piece, but there is a
14 definition section, it starts on Page 1 of that exhibit
15 and goes onto Page 2 and 3, which basically summarizes
16 the activities involved in the REP program. The first
17 component is what, again, the engineers have called the
18 "feeder hardening" activities. And, there are
19 remediation measures that are taken to replace --
20 replace components, do upgrades and do various other
21 things, installations and other maintenance work
22 associated with those feeders. The other component of
23 the program is what's referred to here as "Augmented
24 tree trimming and clearing". This is different from

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1 what we normally do in tree trimming, in that those --
2 the intent -- the intention is to go out and take care
3 of hazard trees that are outside of the zone that you
4 normally would take care of during tree trimming. And,
5 you go out and find these things that you anticipate
6 could create a problem. And, it's a very specific
7 targeted program, specifically to the feeders that are
8 causing some particular trouble.

9 There's also an "asset replacement"
10 component of this, where the Company tries to
11 anticipate those items that should be replaced even
12 before they fail, and take care of that on those
13 feeders as well. And, then, ultimately, there's a
14 comprehensive "Inspection and Maintenance" component
15 that goes with this, where you have to inspect these
16 feeders to determine what kind of action is appropriate
17 to take place. This is a key program to try to address
18 those, the performance of those feeders.

19 There's another component of the
20 program, but we don't usually wrap it under the REP,
21 but it does relate and overlap a little. And, that's
22 our traditional "Vegetation Management Program"
23 activities, which we have segregated separately here
24 for purposes of the Settlement, and that's what we

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1 often refer to as "tree trimming".

2 But the idea is to target those feeders,
3 do everything that you can to improve our performance
4 over time by hitting them one at a time. And, then,
5 through that process, we really believe that we're
6 going to make a good -- be able to do something here to
7 really help improve our performance and bring it to the
8 standards that we think it ought to be brought to.

9 Q. Are there any specified spending levels associated with
10 the Reliability Enhancement Program?

11 A. (Gerwatowski) Yes. In the context of the plan, and
12 there's a little bit of history associated with this,
13 the Staff actually wanted to come out on the vegetation
14 management side of things for tree trimming and make a
15 firm spending commitment associated with it. We've
16 basically done that here, and in two pieces. There's
17 the expense side of things, which I'm going to talk
18 about now, there's a capital size relating to the REP,
19 but I'm going to talk about the expense side of how the
20 program works now. Is that, in the first year, first
21 fiscal year, which has now just started, we've
22 committed to spend \$1,950,000 on a combination of
23 vegetation management and maintenance-related expenses
24 associated with our REP program. And, the way this

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1 first year of aggressive program commitment works is
2 that, if we don't go out there and spend the money on
3 the program efficiently and actually spend \$1,950,000,
4 and let's say, for example, we only spend -- spend
5 \$100,000 less, we then have to take the \$100,000 and
6 spill it over to the next year for our following year's
7 commitment. After the first year, after the first
8 aggressive year, the commitment comes down to a
9 "steady-state" of \$1,360,000 of expenses every year for
10 the rest of the Five Year Rate Plan. And, to the
11 extent we didn't spend the money up to the 1.9 million,
12 in the first year, it gets put over, it increases our
13 requirement for the following year. And, this same
14 process goes year on year, for us to be able to show
15 that we did, in fact, go out and do the tree trimming
16 that the Staff wanted us to do and associated expenses
17 with the REP program.

18 Now, there is a provision that
19 contemplates the possibility that, when we meet with
20 the Staff on an annual basis to review our progress,
21 that we could come to a consensus that maybe you could
22 spend more than \$1,360,000 in a given year, and there
23 is the ability for us to agree to do that, with the
24 potential of making a rate adjustment after the

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1 following year, once we've proven what we've done, if
2 we wanted to spend -- it was deemed to be a good idea
3 to spend an extra 100,000, we could do that. So, we're
4 not necessarily confined to those numbers. There is
5 some flexibility built in to do a little more. That's
6 the expense side of the equation for the program.

7 A. (Laflamme) And, I just want to clarify one thing. The
8 carryover feature of the first year is not necessarily
9 cast in stone in years two through five. There is a
10 provision that it's at the Commission's discretion to
11 carry over, if we under spend the 1,360,000 in the
12 second, third, fourth and fifth year, there is a
13 provision that indicates that it's at the Commission's
14 discretion to carry it over to the next year or
15 actually immediately refund to customers.

16 Q. Could you describe the capital component to the plan?

17 A. (Gerwatowski) Yes. It's a little different, but the
18 concept is similar. In the REP program, there are no
19 capital expenses associated with vegetation management,
20 but, in the REP component, there is equipment
21 replacement, there is capital activity. We've
22 estimated, over the five years, that we would do
23 somewhere between 500,000 and 950,000 a year of capital
24 expenses that would be added. And, what we have

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1 embedded in the program here is that we would be
2 meeting with the Staff in advance of each year, except
3 for the first, which we have laid out already, and we
4 would indicate with the Staff which -- what our capital
5 -- expected capital program would be for that year for
6 the REP program, which is completely different from
7 what we would be doing in the normal course, in dealing
8 with substations and other activities. But the capital
9 expenditures in the REP program themselves would be
10 isolated and reviewed. After we finish the fiscal year
11 and implemented that year's program, we would make a
12 filing with the Commission. And, to the extent that
13 we've acted consistently with what the past expectation
14 was, based on the meetings we've had, it allows for an
15 adjustment in our rates for the revenue requirement
16 associated with the capital program. And, because it's
17 a revenue requirement for the capital program, the rate
18 adjustment should be relatively modest, because it's
19 just the revenue requirement associated with it. So,
20 if we spend \$500,000 a year, that's not a \$500,000 rate
21 increase for next year. It's the revenue requirement
22 associated with that, which, at that number, Mike, what
23 is it, about 100 and --

24 A. (Laflamme) At 950,000 bucks, that's about 170,000

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1 revenue requirement.

2 A. (Gerwatowski) And, at 500, it would half of that --

3 A. (Laflamme) At 950, the revenue requirement is roughly
4 170,000 bucks. Going forward, half a million dollar of
5 investment would be around \$80,000.

6 A. (Gerwatowski) That's why I referred to it as "modest
7 rate adjustments" that would occur. And, in fact, this
8 is the primary provision that doesn't allow us to call
9 this a "rate freeze", because it does allow for these
10 adjustments consistent with our reliability program.
11 Did we cover the gamut on that?

12 Q. Is there a provision in the Settlement for a "Storm
13 Contingency Fund"?

14 A. (Gerwatowski) Yes. Mike, you want to take that?

15 A. (Laflamme) Sure. We did agree to establish a Storm
16 Contingency Fund, which was actually modeled on a storm
17 contingency fund of PSNH. So, I believe it's familiar
18 with the Commissioners, and certainly with Staff.
19 We've agreed to fund initially at \$10,000 per month, or
20 \$120,000 per year. And, we will set up -- we'll set up
21 a customer reliability for those deposits to the fund
22 and major storms will be charged to the fund. The
23 definition of "major storms" follows the Commission's
24 definition, which is, I believe -- I should look,

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1 rather than guess. It is specified in the Settlement.

2 Q. I think it's on Page 67.

3 A. (Laflamme) Yes.

4 Q. Exhibit GSE-7?

5 A. (Laflamme) Yes. So, the definition is "30 concurrent
6 troubles and 15 percent of customers interrupted, or 45
7 concurrent troubles." And, those troubles are both on
8 the primary and secondary lines. There is a provision
9 in the Settlement to review the funding level after two
10 years, as Mr. Gerwatowski alluded to earlier, to
11 consider whether the funding is adequate or not. And,
12 to the extent that it is inadequate, there is a
13 potential for a change in the funding level, which
14 would be -- which would include an adjustment to rates
15 for a similar amount.

16 A. (Gerwatowski) Just one other thing I would add, is I
17 believe, and the Staff could correct me if I'm wrong,
18 but this is a program which is very similar to what is
19 being implemented for PSNH.

20 A. (Mullen) That is correct.

21 Q. Could you describe the "Exogenous Events" provision.

22 A. (Laflamme) Yes, I can do that as well. I'm just going
23 to turn to that one. I think Mr. Gerwatowski alluded
24 to them earlier. There's actually five very

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1 specifically defined categories of what constitutes an
2 "exogenous event". The threshold is based on a dollar
3 amount. So, to the extent that any of these increases
4 the Company's revenue requirement, which can be
5 revenues, rates, return, rate base, to the extent that
6 any of these five categories, with the exception of
7 one, and I'll explain in a moment, increases or
8 decreases, for that matter, the Company's revenue
9 requirement by \$100,000 or more, there is a rate
10 adjustment provision to include that charge or credit
11 to customers in the subsequent year. The five groups
12 of categories are state-initiated cost changes, which
13 are primarily changes in tax rates or state fees or
14 things like that that are imposed on the Companies, or,
15 in fact, if rates are reduced. If state income tax
16 rates are reduced and generates a savings to the
17 Company, that would result in a credit.

18 The second is federally initiated cost
19 changes, which is the same as state, except federally
20 imposed, rather than state imposed. The third is
21 regulatory cost reallocations, which really refers to
22 costs that are either currently included in a
23 distribution rate or in a transmission rate that gets
24 transferred, for regulatory purposes, to the other or

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1 out of one into the other. It may also include
2 stranded cost recovery changes, where one jurisdiction
3 decides that costs should be better recovered in a
4 different -- in a different recovery mechanism.

5 I'm going to skip the fourth. The fifth
6 is externally imposed accounting rules. Again, these
7 are rules that are established generally by the
8 Financial Accounting Standards Board and are pursuant
9 to Generally Accepted Accounting Rules, that have the
10 Company either incur expenses that it hasn't in the
11 past or, again, vice versa, not experience expenses
12 that it had had in the past, based on accounting rules.

13 The last item is excessive inflation,
14 and I kind of held that out for the last, because that
15 does not have a dollar value on it. What the
16 "Excessive Inflation" provision says is there, to the
17 extent that we experience -- the Company experiences
18 cumulative inflation above 4 percent cumulatively
19 through 2011 or cumulatively through 2012, the Company
20 has the ability to file for recovery of the incremental
21 amount of inflation. So, if the inflation -- the
22 cumulative inflation rate is 5 percent, the Company
23 would be allowed to recover 1 percent of its O&M
24 expenses for the year, for that cumulative year. So,

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1 it's not -- it's not a full recovery. The Company
2 maintains the risk of inflation up to 4 percent. But,
3 to the extent the cumulative inflation is above
4 4 percent, we would be allowed an "exogenous event"
5 treatment for that incremental amount.

6 Q. Are there any other operations or customer service
7 commitments in the Settlement?

8 A. (Gerwatowski) Yes. In the Settlement document, and
9 there's a section, in fact, that starts on Page 16 of
10 the GSE -- actually, it's the Exhibit 1, but it's on
11 the right -- lower right-hand corner it's listed as
12 "Page 32 of 117". There's a section on "Customer
13 Service Commitments" that we've made here in the plan.
14 And, it relates to -- one relates to the call answering
15 activity, and we made some promises there to try to
16 maintain certain call answering levels. It's a little
17 bit more involved than one might normally expect, only
18 because we're in the midst of putting into effect a new
19 CSS system, so we tried to address the speed bump that
20 we all expect to hit when the new system goes alive,
21 but the Staff was insistent on us maintaining certain
22 levels there even during the transition phase, and
23 we've committed to those here.

24 We've also committed to a more robust

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1 customer satisfaction survey than we've done in New
2 Hampshire in the past. One that will be very specific
3 to New Hampshire and have a sample size that yields an
4 error rate of plus or minus 2.5 percent, which is a
5 pretty good, you know, standard to get valid results on
6 customer satisfaction. And, we're agreeing to maintain
7 a satisfaction rate of above 88 percent, which we think
8 is a challenge, particularly when commodity prices tend
9 to bounce around and everything can affect things.
10 But, you know, we've agreed to live up to that
11 standard. We've also agreed to meet regularly with the
12 Staff, and when I say "Staff", if I leave OCA out, I
13 apologize to OCA, but the OCA is a part of that process
14 as well. And, to the extent that we have any, you
15 know, customer service related issues, there's
16 certainly the ability, as always, retaining there for
17 the Staff or OCA to refer the matter to the Commission
18 for some proceeding or investigation associated with
19 it.

20 I already mentioned the REP program
21 commitments there. So, that's the other matter.

22 Q. I'd like to turn now to the gas delivery benefits for
23 EnergyNorth customers. Can you describe the near term
24 rate benefit for those customers?

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1 A. (Gerwatowski) Yes. I think I alluded before that,
2 where EnergyNorth, as far as its revenue requirement,
3 is it hasn't raised rates since 1993, and we're
4 expecting that they would have to come in to increase
5 delivery rates. The near term benefit or the immediate
6 near term benefit is that we have a stay-out period of
7 one year from the closing of the merger. So, we don't
8 count from today, we count from when it closes, which,
9 at this point, we would expect hopefully
10 November/October time frame where that could occur,
11 based on current schedules and outside of New
12 Hampshire. But the benefit there is a 12 year delay
13 associated with that --

14 A. (Laflamme) Month.

15 A. (Gerwatowski) Did I say "12 year"? Yes, I didn't mean
16 "year". I'm sure they'd be jumping all over me over
17 here. A 12 month delay, thank you for correcting me,
18 Mike.

19 Q. Is there a merger savings credit that will be applied
20 in the first EnergyNorth rate case?

21 A. (Laflamme) Yes, there is. As Ron indicated, the
22 agreement here is to delay the implementation of new
23 rates for up to one year from the merger closing. The
24 test year -- And, we've also, just to back up a moment,

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1 we've also committed to file a cost of service within
2 six months of the closing of the merger. And, the test
3 year to be used in that proceeding will be the quarter
4 ending immediately preceding the closing of the merger.
5 So, consequently, that test year will include no merger
6 savings, because it precedes the closing of the merger.
7 What we've agreed to do is to provide a credit to that
8 cost of service equal to 50 percent of estimated
9 "steady-state" net synergies from the merger. Now, the
10 Company certainly is aware that synergies do not occur
11 immediately on day one, and, in fact, our estimate is
12 that it will take three to four years for those synergy
13 savings actually to ramp up to "steady-state". But the
14 calculation of the credit, which is \$619,000 annually,
15 which will be a reduction to that rate year cost of
16 service, was generated by using "steady-state" savings,
17 which, again, are not expected to occur right away.
18 So, consequently, the immediate benefit -- an benefit
19 of the merger is that the customers enjoy full
20 "steady-state" net synergy savings in their rates as
21 soon as they go into effect, versus having to wait for
22 the synergies to ramp up as they are likely to actually
23 occur.

24 Q. What is the amount of that credit?

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1 A. (Laflamme) \$619,000 annually.

2 Q. And, is there also a shared merger savings mechanism in
3 the Rate Agreement for EnergyNorth?

4 A. (Laflamme) Yes, there is. There is a provision for
5 EnergyNorth actually to provide a savings demonstration
6 proof, and there are two ways that that would occur.
7 If, within five years, EnergyNorth were to file a
8 second rate case, there is a savings methodology that
9 actually compares a full year of pre-merger A&G
10 expenses, because, in New Hampshire, we do not have a
11 combination of operations, we have a single gas company
12 and a single electric company that actually do not
13 operate in the same areas. So, the assumption is that
14 most, if not all, of the synergies produced by this
15 merger will be in the form of A&G expenses. So, the
16 rationale for using an A&G methodology to calculate
17 expenses was agreed to by all of the Settling Parties.
18 And, what it does, it takes a look at calendar year
19 2005 A&G expenses for EnergyNorth. And, that's based
20 on a year that was unaffected by the announcement of
21 the merger. So, we take the 2005 annual expenses and
22 escalate them for inflation to the -- to the rate year
23 -- the rate year of the second rate case, if one should
24 be filed, and compare that to actual expenses for that

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1 period, and that determines how much net synergies are.

2 In this case, because now we're filing a
3 cost of service that has a test year that theoretically
4 includes 100 percent of the savings, the Company's
5 share, or 50 percent of that delta that I just
6 described, is included as an add-back to the cost of
7 service. So, consequently, you have a book cost of
8 service, plus a synergy allowance for the Company in a
9 year that has a test year that has 100 percent of the
10 savings, and the initial credit is a deduction, because
11 it's based on a cost of service that has zero savings
12 in it.

13 Q. Is there a commitment from EnergyNorth regarding
14 emergency response times?

15 A. (Gerwatowski) Yes, there is. This was an item which
16 was very, very important for the Staff. The Staff had
17 in mind a specific set of standards they would like to
18 have EnergyNorth meet post merger, or even they have
19 been asking for EnergyNorth to meet these as soon as
20 possible. We've agreed to the Staff's specific
21 standards on odor calls, and they are specified in the
22 exhibit to the Settlement, and I can find the -- it's
23 under tab "EN-4", which is the last tab of the
24 documents, you'll find the "Emergency Response

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1 Performance Measures" for responding to odor calls.
2 Now, this particular provision is not contingent upon
3 the closing of the merger. KeySpan/EnergyNorth has
4 agreed to meet these standards one way or another.
5 And, it is an aggressive program to meet as soon as
6 possible. Staff was very, very interested in getting
7 us to do this as soon as possible. And, we've included
8 in the agreement an incentive mechanism that the sooner
9 we can get these standards met, the better. And,
10 there's an opportunity to get an incentive, which will
11 allow us to pick up at least a recovery of some of the
12 costs associated with ramping up immediately. In fact,
13 I know the KeySpan folks have already started their
14 program to hire and train the necessary people to get
15 this program up and running. So, that was a very
16 important commitment that has arisen out of the
17 Settlement.

18 Q. Can you describe the provision for accelerating the
19 Main Replacement Program?

20 A. (Gerwatowski) Sure. Another issue that was very
21 important to the Staff, and hopefully I'm not
22 misstating things, Stephen, so correct me if I'm wrong,
23 was to get EnergyNorth to increase the level of work in
24 the Mains Replacement Program, and I distinguish it

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1 again, I'm not an engineer, but I've been close enough
2 to it, I think I can speak at a high level, but I'm
3 distinguishing those that would be considered "public
4 works projects", which come in all the time and are not
5 driven by company decisions, but are driven by the
6 requirements of municipalities, whether changing sewer
7 systems out or whatever, that's separate and apart from
8 this Mains Replacement Program that's embedded in here.
9 What this Mains Replacement Program is referring to are
10 those things that would be discretionary or replaced
11 due to condition, which you have some discretion on the
12 timing of those things.

13 What the Company has agreed to is a
14 minimum amount of capital expense in the Mains
15 Replacement Program of \$500,000 per year. But, at the
16 beginning of each fiscal year, the Company would meet
17 with the Safety Division and go through a program to
18 identify additional work beyond the 500,000. Then,
19 much like the REP program on the electric side, in
20 fact, it was modeled right after it when we did it in
21 the negotiations, the Company would perform the Mains
22 Replacement Program for the year, and then file a
23 report with the Commission. And, to the extent it was
24 consistent with that which the Staff was comfortable

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1 with at the beginning of the fiscal year, then you get
2 a revenue requirement adjustment for the amount over
3 \$500,000 of revenue requirement on the increment above
4 500,000. So, again, we're talking about a modest rate
5 change in that context.

6 But what it does is it sends the Company
7 the right signal here, saying "Yes, we want you to do
8 more. We recognize that it doesn't have to be done,
9 and we recognize that oftentimes you manage your
10 expenses by these discretionary things, but we want you
11 to go forward and do it anyway." And, we have
12 incentive to do so because the increment will result in
13 some incremental recovery to recover revenue
14 requirements.

15 Q. Are there other operations in customer service
16 commitments in the Settlement?

17 A. (Gerwatowski) Yes. Yes. There are numerous ones for
18 EnergyNorth. And, I'm not going to go through every
19 single one, but I'll note the page of the exhibit, of
20 Exhibit 2. There's a section -- there's two sections.
21 One that relates to call answering time, which I've
22 alluded to, which is on Page 94 of 117 of the book, in
23 Section 6. And, then, there are commitments that begin
24 in Section 7, on Page 96 of 117, and run a number of

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1 pages through. And, I'm not going to go through every
2 single one. I think that's really self-explanatory.
3 But you'll see that EnergyNorth has made a number of
4 commitments here arising out of the merger.

5 Q. Could you describe the commitment regarding the marking
6 of underground facilities?

7 A. (Gerwatowski) Yes. This is the matter relating to use
8 of company personnel for marking underground
9 facilities. The current practice of EnergyNorth is to
10 use in-house personnel only. And, we've committed that
11 we will continue to use in-house personnel only for a
12 two year -- for no less than two years following the
13 merger. In this context, there isn't any current plans
14 to change that practice. But I know that we had a
15 request to try to do a "forever" agreement, saying "we
16 would never ever use anything except in-house staff",
17 and we were reluctant to agree to that, because you
18 never know how things will change, technology changes
19 or processes that can change.

20 But what we did agree to is that, before
21 we could implement a program which changes what was --
22 from using in-house to using outside contractors, we
23 would have to come to the Staff and the OCA, and no
24 less than six months prior to implementation, and

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1 provide the program details, if, in fact, we were going
2 to do that. And, to the extent that there are any
3 safety issues or any other concerns that are associated
4 with this that Staff or OCA had, they could refer the
5 matter to the Commission. And, if it is referred to
6 the Commission, we're agreeing that we will not
7 implement until this Commission reviews the matter and
8 is satisfied that it's not going to effect the service
9 or public safety.

10 Now, I say this, when I describe this, I
11 don't want to overstate the matter. This was not set
12 up this way because there's a plan to do this. But
13 it's simply a mechanism set up in the event that we
14 had, in the future, a different idea of operating. So,
15 we've made the commitment not to do it for two years at
16 a minimum. And, that's the nature of the underground
17 issue.

18 Q. Can you describe the provision that allows a comparison
19 of merger savings benefits between New Hampshire and
20 New York?

21 A. (Gerwatowski) Yes. I think that the -- there was a
22 recognition that, simultaneous with this proceeding
23 going on and the negotiations that we were having with
24 the parties, there's a proceeding going on in New York,

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1 where, while New York is different for a lot of
2 reasons, there are other issues that just are not
3 involved in New Hampshire, one issue that actually is
4 present there that's present here is -- that is "how
5 will the synergy savings be allocated and shared?"
6 And, I think that everyone has taken a look at what we
7 have done in the EnergyNorth context and how we're
8 sharing those savings and feel it's a fair arrangement.
9 But there was a concern that, if somehow, in New York,
10 some better arrangement were to come out favoring the
11 gas companies -- the gas customers in New York, on the
12 issue of the savings, that New Hampshire didn't want to
13 be left behind. So, we have an agreement here that,
14 when EnergyNorth comes in for its first rate case,
15 which is specified here, we have the burden to actually
16 include in our filing a description of what took place
17 with respect to the savings allocations in New York,
18 and we have the burden of showing that the arrangements
19 that we have here in New Hampshire are at least as good
20 or better than what arose in New York. And, if we
21 conclude that it's not, to have some form of crediting
22 mechanism in our filing. And, the Staff and OCA is
23 free to disagree with our analysis and take a different
24 position, but the idea here is that there is a safety

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1 valve here, so that New Hampshire would feel
2 comfortable that they wouldn't be left behind if things
3 were dramatically changed from the process in New York
4 on this particular issue.

5 Q. Through these preliminary questions, have we covered
6 every aspect of the Settlement?

7 A. (Gerwatowski) No. We tried to go through the
8 highlights here. I think our prefiled testimony goes
9 into greater details. But I don't want to leave the
10 impression that we've tried to cover every single
11 matter here and every single benefit. We've tried to
12 do a high-level flyover, but probably a little bit more
13 detailed than you might expect, but we thought it was
14 important enough to do so.

15 Q. Could you please summarize the status of the merger
16 proceedings in New York and Massachusetts.

17 A. (Gerwatowski) Sure. In New York, where a merger
18 approval is required of the PSC, they are now in the
19 midst of hearings or hearings schedule, where all the
20 prefiled testimony has been filed, has come in from all
21 parties, a schedule has been established, where there
22 will actually be the evidentiary hearings taking place
23 in early July. I think they were aiming to destroy
24 everybody's Fourth of July week, so I don't know if

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1 they changed that or not, but it may be as early as
2 then, or maybe a week or two afterwards. And, the way
3 the schedule works is that there's an administrative
4 law judge, the way the process is in New York, that you
5 typically litigate before an ALJ, and then the matter
6 gets deferred to the Commission. And, so, the ALJ is
7 scheduled to then issue a draft order, which would be
8 public, which is a recommended order for the Commission
9 to sign, but the parties in the process that they have
10 set up will have opportunity to comment on the ALJ's
11 order before it actually goes to the Commission. The
12 Commission then gets to receive those comments and
13 determine the extent to which they will alter the
14 order, and they have scheduled the expected order by
15 the Commission by the end of October. And, so, really
16 what they're litigating is to determine what
17 conditions, if any, would be imposed on the merger
18 approval, or I guess, hypothetically speaking, a
19 rejection of the petition. But I think it's really an
20 issue associated with what conditions will be imposed.
21 There's one issue in particular, there's some
22 generation ownership that KeySpan has on Long Island,
23 which is an issue, but which makes it much, much
24 different from New Hampshire. But that's the schedule.

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1 So, that's why we're not expecting a closing until the
2 end of the fall.

3 Q. And, the Massachusetts proceeding?

4 A. (Gerwatowski) In Massachusetts, it's very different
5 from what we have here in New Hampshire and New York,
6 in that the -- there's no statutory provision which
7 gives the Department jurisdiction over the merger, in
8 approving it or declining it. But there was enough
9 publicity associated with the merger and the benefits
10 of the merger, the Department has opened a docket to
11 examine what effects the merger would have on rates
12 going forward or service quality and things of that
13 sort. So, we don't need an order from the Department
14 in Massachusetts to go forward with the merger. And,
15 I'm not even sure how long the process would take
16 place. We just got the order from the Department a
17 matter of a couple of weeks ago, and there will be
18 testimony filed. But it won't hold up the merger.
19 It's just I think an overview or review of what they
20 could expect from the National Grid and KeySpan
21 companies as a rate and quality service matters going
22 forward as a result of the merger.

23 MS. BLACKMORE: Thank you. I have no
24 further questions.

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1 CHAIRMAN GETZ: Mr. Damon, are you doing
2 your direct now?

3 MR. DAMON: Yes, I am. Thank you.

4 DIRECT EXAMINATION

5 BY MR. DAMON

6 Q. Mr. Frink and Mr. Mullen, would you please state your
7 names and business addresses for the record.

8 A. (Frink) My name is Stephen Frink. I'm with the New
9 Hampshire Commission. My title is Assistant Director
10 of the Gas Division.

11 A. (Mullen) My name is Steven Mullen. I'm a Utility
12 Analyst here with the New Hampshire Commission in the
13 Electric Division.

14 Q. Would you please each describe your prior involvement
15 in this docket.

16 A. (Frink) When the docket came in, it was docketed as a
17 gas docket, related primarily to KeySpan. And, so, I
18 did an initial review and held technical sessions,
19 looking at the benefits and risks associated with the
20 merger.

21 A. (Mullen) I was involved in the settlement negotiation
22 process, as well as participated in preparation of the
23 documents that we're discussing today, mainly from the
24 electric side.

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1 Q. Let me show you a document, Mr. Frink, and ask you if
2 you can identify that?

3 A. (Frink) This is my direct testimony in this proceeding.

4 Q. Was that the testimony that's been prefiled?

5 A. (Frink) Yes, it is.

6 Q. Mr. Mullen, the same question.

7 A. (Mullen) This is the testimony that I filed in this
8 proceeding on May 15th, and I wasn't aware that it was
9 prefiled. Oh, it was prefiled, but hasn't been marked.
10 Thank you.

11 MR. DAMON: Okay. Thank you. I'm going
12 to give these to the Clerk and ask that these be marked
13 for identification. Okay. Why don't you say which each
14 of them is? Which one is going to be 7?

15 MS. BATEMAN: The Direct Testimony of
16 Steven Mullen will be "7" and Direct Testimony of Stephen
17 Frink will be "8".

18 (The documents, as described, were
19 herewith marked as Exhibits 7 and 8,
20 respectively, for identification.)

21 BY MR. DAMON

22 Q. Mr. Frink, did you prepare Exhibit 7 or was it prepared
23 by you under your direction?

24 A. (Frink) Yes, I did. Oh, I prepared Exhibit 8. Yes.

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1 Thank you.

2 Q. Okay. Sorry. Mr. Mullen?

3 A. (Mullen) Yes.

4 Q. You prepared Exhibit 7?

5 A. (Mullen) That's right.

6 Q. Do either of you wish to make any corrections to your
7 testimony?

8 A. (Frink) I do not.

9 A. (Mullen) Neither do I.

10 Q. And, is your testimony true and accurate to the best of
11 your information and belief?

12 A. (Frink) Yes, it is.

13 A. (Mullen) Yes, it is.

14 Q. Now, you've heard the testimony of Mr. Gerwatowski and
15 Mr. Laflamme. Do either of you have anything that you
16 would like to add or modify to their testimony so far?

17 A. (Frink) No, they did a very good.

18 A. (Mullen) There's just a couple of things I'd like to
19 touch on. I described in my prefiled testimony how the
20 -- how Granite State's earnings and reliability
21 performance came to be involved in this proceeding, as
22 they weren't part of the original petition that was
23 filed. As I stated in testimony, Staff had been
24 reviewing Granite State's earnings, as well as its

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1 reliability, and we had noticed that Granite State had
2 been overearning recently. Also, recently, their
3 reliability performance, namely their -- a couple of
4 specific indices, the SAIDI and SAIFI, had declined.
5 So, we -- Staff had been considering asking the
6 Commission to potentially open proceedings related to
7 those two issues. But we felt it was opportune, as
8 well as efficient, to combine those issues into the
9 merger proceeding.

10 The other issue I want to talk about is
11 I'd just like to highlight specifically which
12 components of the agreement pertaining to Granite State
13 are contingent upon the Commission's approval of the
14 merger, versus the closing of the merger. The rate
15 reductions, as previously stated, are not subject to
16 the closing of the merger, only the Commission's
17 approval of the merger. Similarly, the Reliability
18 Enhancement Program, the Storm Contingency Fund, and
19 the customer service commitments are also contingent
20 upon the Commission approving the merger, but not upon
21 the closing of the merger transaction itself.

22 Q. Mr. Mullen, now your testimony deals primarily with the
23 Granite State Electric component of the Settlement
24 Agreement and, to a certain extent, I guess you also

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1 describe the main Settlement Agreement as well. But,
2 from your perspective, why do you support the
3 Settlement Agreement?

4 A. (Mullen) Well, as you mentioned, most of my -- most of
5 my testimony deals with the electric side, from the
6 Granite State perspective. And, approval of this
7 agreement will result in Granite State customers
8 getting significant and immediate rate reductions, a
9 commitment by Granite State to improve its reliability,
10 and as well as maintain its high level of customer
11 service.

12 Q. In reviewing whether the Settlement Agreement would be
13 supported or not, did you consider any of the possible
14 risks that might be posed by the agreement?

15 A. (Mullen) Well, it's much easier to identify the
16 benefits. The risks, you know, it's possible that, you
17 know, one could look at it and say "Well, there's a
18 risk that, because we have a Five Year Rate Plan, that
19 we couldn't call the Company in to review its rates."
20 However, that risk is mitigated by the earnings sharing
21 mechanism, whereas, if Granite State were to earn, you
22 know, quite a bit in excess of its allowed rate of
23 return, those earnings get shared, once they go above
24 11 percent. So, you know, that risk, like I say, has

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1 been mitigated. I suppose there's also the risk of a
2 different outcome, if we were to have a full rate case,
3 but that risk can go both ways. You know, when you get
4 into a rate case, you have other things filed, such as
5 depreciation studies, testimony on return on equity,
6 the Company will have a number of proforma adjustments
7 to its revenues and expenses. So, you know, I
8 personally think that this is a very good outcome for
9 Granite State customers.

10 Q. And, did you look specifically at the inflation levels,
11 the 4 percent, I believe, inflation levels that are
12 included in the "Exogenous Events" provision of the
13 Granite State Electric Rate Plan?

14 A. (Mullen) Yes.

15 Q. And, what did you find?

16 A. (Mullen) Looking at historical and future projections,
17 the 4 percent level, using the same index that's
18 referred to in the Settlement Agreement, looking back
19 as far as 1996 or as far forward as 2012, the
20 historical or forecasted levels have not reached
21 4 percent. So, for purposes of this agreement, and
22 considering the limited time frame of the agreement, we
23 determined that 4 percent was reasonable to use.

24 Q. Mr. Frink, your testimony relates primarily to the

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1 EnergyNorth component of the Settlement Agreement.

2 And, I would ask you a similar question, and that is
3 why do you support the Settlement Agreement?

4 A. (Frink) Well, there are a number of benefits that have
5 already been put forth. One, the safety concerns are
6 being addressed, and that was a major concern of Staff.
7 We brought to the Commission's attention, as recently
8 as last December, that we had concerns regarding
9 emergency response times. And, even without the merger
10 taking place, the Settlement Agreement calls for
11 implementing emergency response standards that will
12 improve the response times. And, it also ensures a
13 minimum level of investment in replacing the cast iron
14 and bare steel pipe, which is pipe that was prone to
15 leaking. And, so, those are two important benefits
16 that come out of this Settlement Agreement. And, then,
17 as far as the benefits that derive from the merger
18 itself, again, as already stated, there is a likelihood
19 of a rate case, EnergyNorth's most recent rate of
20 return quarterly filing shows they're returning
21 5 percent. And, that's unadjusted, but you would
22 certainly expect with that that there's likely to be an
23 increase. The merger puts off any increase for a year
24 beyond the close of the merger. When that rate case

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1 does come in, it will -- the cost of service will
2 include an adjustment that gives ratepayers 50 percent
3 of anticipated net synergy savings. And, as was
4 previously stated by the Company, those savings,
5 "steady-state" savings aren't expected in the early
6 years. So, that is a real benefit to ratepayers.

7 There's some other minor, well, items
8 that were addressed in the Settlement, such as imputed
9 capital structure and using actual costs to achieve
10 amortized over ten years, whereas the petition called
11 for using the estimated costs to achieve being
12 amortized over 20 years. EnergyNorth shareholders will
13 only share the proven net savings. So, there's no risk
14 to customers that the savings won't be achieved and
15 they'll wind up making a payment to shareholders
16 through an increase in the cost of service. These
17 savings have to be proven through part of a rate case
18 that's filed within the next five years, and the
19 synergy savings proof filed at five years.

20 This merger also consider precludes --
21 The Settlement also precludes the recovery of any
22 acquisition premium, thereby avoiding any potential
23 future litigation over that issue. And, there is a
24 provision that allows for an adjustment to the sharing

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1 mechanism, in the event New York should order -- an
2 agreement should be reached in the New York
3 jurisdiction that would grant a greater share of the
4 savings to customers. So, where the customers in New
5 Hampshire are guaranteed a 50 percent share or greater.
6 And, for those reasons, for those benefits, that's why
7 we support this filing.

8 Q. Did you consider the possible risks or disadvantages of
9 the Settlement Agreement?

10 A. (Frink) We certainly did. We see only limited risks in
11 this proceeding. For one, there will be a rate case,
12 so there will be a chance to review actual costs and
13 expenses, revenues. So, we're not agreeing to any rate
14 at this point. So, there's less risk that there will
15 be a -- we'll be locked into a rate with changing
16 circumstances. Also, unlike when EnergyNorth was
17 purchased by KeySpan, KeySpan at that time didn't have
18 any New Hampshire experience, and National Grid does
19 have experience before the New Hampshire Commission,
20 does operate a utility in New Hampshire. Also, with
21 the KeySpan/EnergyNorth merger in 2000, they -- the
22 administrative and general expenses were being incurred
23 by, here in New Hampshire, by EnergyNorth employees.
24 In 2000, after the first merger, that situation changed

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1 to where Corporate Services being -- are doing that
2 work elsewhere, and, by this merger, isn't going to
3 result in layoffs in New Hampshire or any change,
4 really. We certainly expect to see a decrease in those
5 expenses coming back to New Hampshire.

6 So, again, we won't experience any
7 layoffs under this proposed merger. Also, as a matter
8 of fact, it's anticipated that KeySpan will actually
9 add personnel in New Hampshire as it implements these
10 safety measures that they have agreed to implement to
11 meet the standards.

12 So, other than the risk of glitches that
13 can occur during the transition period from the various
14 systems to newer systems, outside of that, we don't see
15 a lot of risk here.

16 Q. Now, I know that, particularly, well, this comes up in
17 both sides of the Settlement Agreement. But, on the
18 EnergyNorth side, there is testimony and provisions
19 regarding the estimates of synergy savings and costs --
20 so-called "costs to achieve those savings". And, I
21 would ask you, Mr. Frink, to what extent is the sharing
22 of net merger-related savings dependent on realization
23 of those estimates?

24 A. (Frink) Again, the initial rate case will have

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1 estimated savings accruing to ratepayers.
2 Fifty percent of the estimated savings, \$619,000, will
3 be basically a credit to the cost of service, and
4 that's based on estimates. After that, there will be
5 no more estimated synergy savings that accrue to
6 anybody. In the next rate case, it will be based on a
7 cost of service. To the extent there are actual proven
8 merger savings, and they're to be proved through a
9 comparison of 2005 administrative and general expenses.
10 So, again, those are the expenses that flow from
11 corporate services, and doesn't impact the line people.
12 But that's compared to the 2005 benchmark, that was
13 before the merger, and now it's -- and a look at those
14 particular expenses for 2005, they're actually a little
15 lower than in 2004 and 2006. So, they seem reasonable,
16 and that will be the benchmark going forward. So,
17 there will be a proof, so that eliminates the estimated
18 savings at that time.

19 Q. And, at the first rate case, will the actual or
20 estimated costs to achieve be taken into account in
21 determining the ratepayer share of net synergy savings?

22 A. (Frink) Yes. Again, that will be a credit to the cost
23 of service. So, the EnergyNorth cost of service at
24 that point in time will be reduced by 619,000.

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1 Q. Which is the estimate of -- And, which includes an
2 estimate of costs to achieve?

3 A. (Frink) Which is one half of the estimated
4 "steady-state" savings. Are you talking about the
5 costs to achieve or the savings?

6 Q. Yes, the costs.

7 A. (Frink) The costs to achieve, correct, that would
8 reflect the -- that's a net figure, so it does include
9 the estimated cost to achieve.

10 Q. And estimated savings as well?

11 A. (Frink) And estimated savings, yes.

12 Q. Now, turning your attention to the emergency response
13 time standards set forth in the Settlement Agreement,
14 can you comment on the advantages of this agreement, as
15 compared with the Settlement Agreement entered into in
16 connection with the 2000 merger involving EnergyNorth?

17 A. (Frink) The merger between KeySpan and EnergyNorth in
18 2000, there was a commitment to maintain the existing
19 standards. There weren't any reporting requirements
20 with that. And, over time, the response times,
21 particularly during nonbusiness hours, started to trend
22 up. And, it cumulatively, over the years, it's been
23 quite a decline. But, starting in 2005, the rules were
24 put in place that required reporting on response times.

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1 And, since that time, it's been identified, and now the
2 issue has been addressed here through the Settlement
3 Agreement. As part of the Settlement Agreement, the
4 reporting is even tighter for EnergyNorth. And,
5 there's also a commitment to specific standards, as
6 opposed to "you'll maintain a general level." So, this
7 is much more specific with what will be done, when it
8 will be done, and reporting to be able to track it, and
9 address it if it is -- if it isn't being met.

10 Q. I believe Mr. Gerwatowski also mentioned, and maybe
11 briefly, that the first test year in the -- in the
12 first rate case, the test year will be, I believe, for
13 the last quarter preceding the merger close. And, what
14 is the rationale for choosing that test year?

15 A. (Frink) Well, when picking a test year, it's always
16 preferable to have the most current information
17 available. Even though there may be some merger
18 effects to the extent that personnel may have left as a
19 result of the announcement, we felt that using the most
20 current information, not weight that, we could make the
21 appropriate proforma adjustments. The advantage is
22 that that is a stand alone EnergyNorth rate case, and
23 using information that should be more easily
24 verifiable. So, that's the advantage of using the last

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1 quarter.

2 Q. Now, the Settlement Agreement also provides for a
3 savings proof to be filed subsequent to the first rate
4 case. And, in that regard, is that expected to be a
5 separate proceeding from a rate case, or is it combined
6 with the second rate case?

7 A. (Frink) If a second rate case is filed within five
8 years of the close of the merger, the savings proof
9 will be done as part of the rate case. If, for
10 whatever reason, EnergyNorth doesn't feel the need to
11 file for a rate case within five years, at that -- at
12 the end of five years they would have to file the
13 savings proof. Again, the concern is, you go too far
14 out, you start losing some of the information. And,
15 so, we think within five years that we should have
16 reached a "steady-state" savings at that time, we'll
17 take that opportunity to review and determine what the
18 savings are. And, that number will then be used in a
19 future rate case, if filed within ten years of the
20 close.

21 This is a one-time adjustment that
22 allows shareholders to share in 50 percent of the
23 actual savings, proven savings. But, if they don't
24 file within the ten years, then even that one-time

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1 opportunity is gone. The assumption being that they
2 have, over the ten years, they amortized the costs to
3 achieve. If they're not coming in for the rate case,
4 it's very likely that they're achieving those savings
5 and earning on those savings.

6 Q. Within the Petitioners' petition, and I believe that's
7 at Exhibit 1, at Page 10, and in Mr. Bodanza's
8 testimony, predicts gas supply benefits from the
9 merger, including gas supply savings from a combination
10 of EnergyNorth's portfolio with the New England Gas
11 Company's Rhode Island supply portfolio. Has the Staff
12 looked at that aspect of the merger?

13 A. (Frink) Yes, we did some discovery on that and we
14 looked at it. There's not enough evidence to
15 demonstrate that there will actually be gas savings
16 through this merger. We certainly don't expect gas
17 costs to go up, it's something we look, you look at
18 with every cost of gas proceeding and through the
19 integrated resource planning. And, to the extent there
20 are savings, that will get passed through to customers,
21 and there will be no sharing of any savings.

22 Q. Mr. Mullen?

23 A. (Mullen) Yes.

24 Q. I turn to you with a few clarifying questions. First

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1 of all, in respect to the estimates of synergy savings
2 and costs to achieve, I'll ask you the same question as
3 I did Mr. Frink. To what extent is the sharing of
4 those net merger-related savings dependent on
5 realization of those estimates in the Granite State
6 side of this?

7 A. (Mullen) Well, on the Granite State side, first off,
8 we're not dealing with the synergy savings. The only
9 part that comes in is the costs to achieve. Because of
10 the specifics of the Granite State Rate Plan, we did
11 not have to get into the synergy savings aspect of it.
12 Regarding the costs to achieve, there's a provision to
13 allow an amortization of the costs to achieve based on
14 the current estimate of those costs, which I believe is
15 a little over \$2 million. That will eventually be
16 trued up to actual costs. So, we're starting right now
17 with an estimate, but that will be trued up in the
18 future to actual costs.

19 Q. Mr. Mullen, in your testimony, on Page 7, at Line 14,
20 you say "Upon the closing of the merger, the Granite
21 State Rate Plan goes into effect for the five-year
22 period." Why do you say that, when, on the previous
23 page, on Page 6, you mention that the rate reductions
24 are not contingent on closing of the merger?

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1 A. (Mullen) This goes back to the differentiation between
2 which provisions are contingent upon the Commission
3 approving the merger and which conditions -- which
4 provisions are conditioned upon the closing of the
5 merger. The rate reductions, as well as, as I
6 mentioned before, the REP and the Storm Contingency and
7 the customer service commitments are only subject to
8 the Commission's approval of the merger. The Rate Plan
9 deals with the Five-Year -- the way we're going to deal
10 with rates over the Five-Year Period and that sort of
11 thing. That is contingent upon the closing of the
12 merger, and earnings sharing mechanism is as well.

13 Q. Now, I believe on Page 4 of your testimony, Line 22,
14 you refer to an estimated \$2 million of overearnings by
15 Granite State. For what period of time does that
16 figure relate?

17 A. (Mullen) That was for the year ended December 31st,
18 2006.

19 Q. And, could you state what that represents in percentage
20 terms?

21 A. (Mullen) Well, if you compare to the 9.67 percent ROE
22 that we have agreed to in this Settlement Agreement, if
23 you take their -- Granite State's existing capital
24 structure, which has roughly 83 percent or so of

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1 equity, or did as of the end of December of '06, the
2 earned return on equity for that 12-month period would
3 be roughly a little over 12 percent. If you then,
4 instead of using the existing capital structure,
5 calculated based on the 50/50 capital structure that
6 we've agreed to in this agreement, this -- the
7 12 percent becomes more of 15 to 16 percent. The 50/50
8 capital structure is what we've agreed to as being an
9 appropriate level to use for purposes of ratemaking
10 going forward for the agreement. And, that's how we'll
11 be calculating the earnings during the five-year
12 period.

13 Q. If Granite State is allowed to retain 100 percent of
14 the earnings over 9.67 percent, up to 11 percent, why
15 isn't the 11 percent, in effect, the allowed return on
16 equity?

17 A. (Mullen) Okay. Well, make no question, the 9.67 is the
18 allowed ROE. That's the starting point. The 11
19 percent, or that 1.33 percent bandwidth above 9.67,
20 allows the Company to, through efficiencies from the
21 merger, retain some of the savings -- retain the
22 savings up -- 100 percent of the savings up to that
23 level. Once they get above 100 percent -- or, excuse
24 me, 11 percent ROE, then those savings become shared

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1 50/50. So, the 11 percent just gives the Company an
2 area where they can retain some savings, and, you know,
3 it gives them an incentive to maximize the savings from
4 the merger.

5 Q. The Granite State Settlement also provides for certain
6 reliability and vegetation management spending, and I
7 believe that the requirements commence at the beginning
8 of the 2008 fiscal year.

9 A. (Mullen) That's correct.

10 Q. When you say the "2008 fiscal year", when does that
11 start?

12 A. (Mullen) Well, we are in it now. It started on
13 April 1st of 2007, and it goes through the end of March
14 of 2008.

15 Q. Okay. One other question on the REP and vegetation
16 management. Now, there's certain categories of
17 spending, part of it is on operation and maintenance
18 spending and the other is on so-called "capital
19 spending". Now, how does one differentiate between
20 those two types of spending?

21 A. (Mullen) It's mainly the nature of the activity that
22 you're doing. If you're replacing an asset, that goes
23 to capital. If you're replacing or installing a new
24 one, that's capital spending. If you're doing more in

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1 the area of, say, maintenance type of operations or
2 tree trimming, those type of things are O&M expenses.
3 Essentially, the capital projects are things that you
4 put in that have a useful life of more than one year.

5 Q. Now, I'd like to go back briefly to the question of
6 earnings and so forth. If the Company should earn less
7 than 9.67 percent, whose risk is that?

8 A. (Mullen) That is fully the Company's. There is no
9 lower band where the Company could share the -- the
10 customers would be responsible for any shortfall of the
11 9.67. Anything under 9.67 is solely the responsibility
12 of the Company.

13 MR. DAMON: Thank you. That's all I
14 have for direct examination.

15 CHAIRMAN GETZ: Thank you.

16 Ms. Hatfield.

17 MS. HATFIELD: Thank you.

18 DIRECT EXAMINATION

19 BY MS. HATFIELD

20 Q. Mr. Traum, would you please state your name for the
21 record.

22 A. (Traum) Certainly. My name is Kenneth E. Traum.

23 Q. And, by whom are you employed?

24 A. (Traum) By the Office of Consumer Advocate.

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- 1 Q. What is your position at the OCA?
- 2 A. (Traum) The Assistant Consumer Advocate.
- 3 Q. Have you testified before the Commission previously in
4 that capacity?
- 5 A. (Traum) Yes, I've testified on behalf of the OCA in
6 numerous documents, in gas, electric, water, and
7 telephone.
- 8 Q. And, have you filed prefiled testimony in this docket?
- 9 A. (Traum) No, I did not, mainly due to time constraints.
10 The purpose of my testimony today is just to discuss
11 the OCA's support for the Settlement Agreement entered
12 into by the Companies, Staff, and the OCA.
- 13 Q. And, did you work on the Settlement Agreement that's
14 been marked as "Exhibit 3" in this case on behalf of
15 the OCA?
- 16 A. (Traum) Yes, I did, and that would have been on both
17 sides, the electric and the gas side.
- 18 Q. And, could you please discuss the OCA's support for the
19 Settlement Agreement.
- 20 A. (Traum) On balance, the OCA views this Settlement as
21 providing net benefits to New Hampshire customers of
22 EnergyNorth and Granite State Electric Company, and
23 believes the Settlement is in the public interest. We
24 want to recognize that the agreement is the result of

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1 significant efforts, negotiation, and compromise among
2 the Parties and Staff.

3 While the details of the benefits and
4 the specific agreements have already been addressed in
5 great detail, here I don't feel the need to delve into
6 that extensively at this point. There are just a few
7 items that I would, you know, highlight as specific
8 agreements that we think are particularly significant
9 and beneficial to ratepayers.

10 On the Granite State side, as Mr. Mullen
11 has mentioned, part of this agreement takes care of the
12 issue of the Company's overearnings and reliability.
13 And, we think it does it in a very timely fashion, and
14 it avoids the additional expense of having to have
15 further proceedings and rate cases. It also includes a
16 9.67 percent return on equity as the starting point for
17 the development of rates. And, it's also done in
18 conjunction with improving the system reliability,
19 develops a storm contingency reserve, and the Company
20 agrees that they're not entitled to recover acquisition
21 premiums from this or any prior merger, and that
22 relates to not only the Granite State side, but also
23 the EnergyNorth side. And, I'm not sure that had been
24 touched on for both sides through this merger.

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1 Again, just on a very high level, in
2 terms of the KeySpan and EnergyNorth side, some of the
3 things we thought were very significant and beneficial
4 are, one has been referred to, in the first post merger
5 rate case, the \$619,000 of synergy savings that are a
6 credit to customers, and that's in effect right off the
7 bat. And, then, later on, the Company has to make a
8 proving of any net synergy savings. And, I'd just like
9 to point out that I think this is the first merger
10 proceeding where the OCA has agreed to any recognition
11 of future merger savings, but it's also the first time
12 that we've been comfortable that there is a realistic
13 approach for how those net synergy savings are to be
14 proven. And, in effect, they are going to be proven
15 without the loss of New Hampshire jobs, which we also
16 view as very significant.

17 Another very important issue that has
18 been touched on because of the situation in New York is
19 what I'll call the "most favored nation" clause, and
20 that was something that we felt was very significant.
21 Also, of great benefit to customers are the cast
22 iron/bare steel replacement programs, and the
23 improvements to the Company's emergency response times
24 and the customer service commitments.

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1 Q. And, Mr. Traum, are the Company's energy efficiency or
2 low income assistance programs addressed in the
3 Settlement Agreement?

4 A. (Traum) Well, while the Settlement Agreement is silent
5 on the energy efficiency and low income programs, those
6 programs remain in place for each company post merger.
7 So, there's certainly not going to be any reduction in
8 those programs. And, what we feel is that the
9 combination of Grid and KeySpan will increase the
10 expertise and the potential efficiencies that will
11 result in greater improvements in program areas on both
12 the electric and the gas side.

13 Q. Are there any other issues in the Settlement Agreement
14 that you'd like to discuss?

15 A. (Traum) At this point, I think the parties and Staff
16 have addressed all of the highlights. I'd just like to
17 thank everybody for all of the work that's been
18 involved in this process.

19 MS. HATFIELD: Thank you. No further
20 questions.

21 CHAIRMAN GETZ: Thank you. I'm going to
22 just note at this point, our intention is to take the
23 lunch recess by 12:15, but my understanding of the process
24 is now it's opportunity for signatories to do cross, is

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1 that correct?

2 MS. BLACKMORE: Yes.

3 CHAIRMAN GETZ: Okay. So,

4 Ms. Blackmore, do you have cross-examination for other
5 members of the panel?

6 MS. BLACKMORE: I don't believe I have
7 any questions for the panel.

8 CHAIRMAN GETZ: Thank you. Mr. Damon?

9 MR. DAMON: Yes. Thank you.

10 CROSS-EXAMINATION

11 BY MR. DAMON

12 Q. I'd like to address these primarily, initially at
13 least, to the Joint Petitioner witnesses. First of
14 all, just to confirm, is there any overlap in the
15 existing service territories between Granite State and
16 EnergyNorth?

17 A. (Gerwatowski) There really isn't. There's one area
18 that there's a geographical overlap, but not a customer
19 overlap. And, correct me if I'm wrong, it's in the
20 Derry area. But there's not a customer overlap.

21 Q. Okay. Not at the present time?

22 A. (Gerwatowski) Right.

23 Q. And, how big an area is that? It's pretty small?

24 A. (Gerwatowski) I don't know. It's very, very small. In

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1 fact, in the petition itself, in the original petition,
2 which is one of the marked --

3 MS. BLACKMORE: Exhibit 1.

4 BY THE WITNESS:

5 A. (Gerwatowski) -- marked exhibits, there's a map. And,
6 there's a little, tiny little piece of yellow that
7 shows that, and you can see how small it is, where the
8 potential overlap is, if that map is correct.

9 BY MR. DAMON

10 Q. Okay. That's part of I think it's Exhibit 1?

11 A. (Gerwatowski) Yes. Might have been in the appendices.

12 MS. BLACKMORE: Appendix 1 to Exhibit 1.

13 BY MR. DAMON

14 Q. Could I ask you to summarize National Grid's experience
15 and expertise in operating gas utilities?

16 A. (Gerwatowski) Sure. We use the term "National Grid"
17 broadly as a global company. We start with the U.K.
18 And, in the U.K., we own the high pressure transmission
19 system that runs through England, Scotland, and Wales,
20 I think it's all three. I haven't been out there. But
21 there's a high pressure gas system. There is also some
22 smaller distribution companies that National Grid runs
23 out there as well. The rules are a little bit
24 different, but the technologies are very, very similar.

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1 When you come into the United States, National Grid has
2 owned Niagara Mohawk in Upstate New York now for almost
3 since -- since 2002, early 2002. And, they have had a
4 gas operation up there for sometime, it's not as large
5 as the electric operations, but it's a viable
6 distribution company, just like EnergyNorth here in New
7 Hampshire.

8 Q. Could you tell us how big of a company Niagara Mohawk
9 is, in terms of its service to gas customers?

10 A. (Gerwatowski) You know, I'll have to take that as a
11 record request. It's something that I should know,
12 since I had spent three years out in Syracuse, but if
13 you want the numbers, I'd double check. Can I get back
14 to you?

15 MS. BLACKMORE: We may be able to find
16 that in some of the exhibits, yes.

17 WITNESS GERWATOWSKI: Maybe it's in one
18 of the exhibits. I'll have Mike check on that, if you
19 want to go to the next question.

20 MR. DAMON: Okay.

21 BY MR. DAMON

22 Q. Yes. Could you also describe Grid's acquisition, I
23 believe, of a gas utility in Rhode Island?

24 A. (Gerwatowski) Yes, that's right. That was a recent

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1 acquisition. There was New England Gas Company that
2 National Grid acquired. So that, in Rhode Island,
3 National Grid is the only utility, other than a small
4 municipal that's in the northwest corner called
5 "Pascoag", and Block Island, National Grid has all
6 electric and gas distribution service in the State of
7 Rhode Island now.

8 Q. And, how many customers are served in Rhode Island?

9 A. (Gerwatowski) About 240,000 gas customers.

10 Q. The petition, on Page 17, states that Grid's and
11 KeySpan's community ties "will be maintained and
12 strengthened" following the merger. And, could you
13 please explain what that statement means?

14 A. (Gerwatowski) I think it's more of a general statement.
15 National Grid, the National Grid/KeySpan organization
16 together is increasing its presence as one
17 organization. The natural effect of that is, with an
18 increased presence, there's an increased commitment.
19 There's an important -- It becomes even more important
20 to stay a part of the community. We have Bill, Bill
21 Sherry has been up here for National Grid as a point of
22 contact. He's going to continue in that role in the
23 capacity as Regional President. You know, we're
24 committed to New Hampshire. And, the fact that

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1 National Grid has come in and acquired additional
2 utilities, hopefully is evidence of that. I know it's
3 a part of the overall KeySpan transaction, but we're
4 well aware of what New Hampshire is and what it
5 presents, and we're very happy to be here. We'd like
6 to make it bigger, but it's not within my control.

7 Q. Now, if the merger does go through and closes, how does
8 National Grid plan to give attention to New Hampshire's
9 regulatory ease and expectations?

10 A. (Gerwatowski) Well, I'm kind of excited about the new
11 position that I'll have, it's kind of an illustration
12 of what I think will happen. We set up an organization
13 that will be functioning under Larry Reilly, who I
14 think a lot of you are aware, a lot of you know. And,
15 under Larry, we'll have a regulatory function and we'll
16 have both gas and electric. And, it's the group that
17 I've worked very, very closely with for many years. We
18 have a certain style in which we approach the
19 regulatory arena and trying to address the needs of our
20 regulators. We expect that that particular style of
21 regulatory contact and engagement will continue, both
22 on the electric and the gas side. So -- And, I'm going
23 to be a part of the electric side, I'll have -- in the
24 new organization I'll have, today, I have the New

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1 England states, I'll also have New York on the electric
2 side. We'll have a designated person, similar to me,
3 reporting up the chain to Peter Flynn and to Larry
4 Reilly on the gas side as well, and I don't know if any
5 of you know him, his name is Gary Ahern. So, there is
6 a commitment of the organizations to the regulatory
7 manner of operating that will take place post merger.

8 Q. Is there a role expected for Mr. Sherry in respect to
9 EnergyNorth?

10 A. (Gerwatowski) Absolutely. Bill has been performing
11 function that you're well aware of, and he's going to
12 continue in that role. He will be, essentially, I
13 think his title will be "Regional President for New
14 Hampshire". And, so, he will be the legislative and
15 regulatory and community point of contact. So, when a
16 problem arises, whether it comes from, you know, the
17 gas side of things, from Steve or Randy, or from Tom on
18 the electric side, Bill is going to be there to be a
19 point of contact, to make sure that that gets immediate
20 attention. That's the way we've tried to operate it on
21 the electric side, and that's how we intend to do it
22 for both organizations in New Hampshire.

23 Q. And, what kind of authority do you expect he will be
24 given in that role?

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1 A. (Gerwatowski) Well, there's kind of two ways to look at
2 it. One is, there's the functional organization, where
3 you're going to look in how operationally where -- who
4 takes direction in order to engineer a particular
5 substation or engineer the Main Replacement Program,
6 you'll see some functions going up. And, so, in that
7 context, you'll have engineers who have a line of
8 authority to direct and supervise those folks. But, as
9 a practical matter, the way we've always operated in
10 all of our states is that there's a recognition that
11 you need to have a point of contact and a person there
12 who knows who the people are who have the
13 responsibilities in those functions and is a phone call
14 away, who has the respect and ability from -- respect
15 from those folks and the ability of himself to be able
16 to move things. We continue -- That's the direction
17 we've always been operating under, and it's the
18 direction we're going to continue in. It's not an
19 align function, and it's not a situation where you take
20 somebody who says "I'm the president of the
21 organization. I have engineers reporting to me."
22 That's not technically how it works. But, as a
23 practical matter, what we found is the communities, our
24 regulators, and legislative leaders want, they want a

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1 person who they can go to who they can have confidence
2 in, they can respect his word. And, when he says "It's
3 going to be done", it gets done. You don't have to
4 know specifically who Bill calls in order to make it
5 happen. But that's the way we've operated. We've
6 operated that way in Rhode Island and Massachusetts, in
7 a very similar vein with other folks. And, New York is
8 a little bit more complex, but -- because it's such a
9 large geographical territory. But, in New Hampshire,
10 it's very manageable through Bill. And, we expect it
11 to continue to be manageable, even though we're adding
12 the gas side of things to it.

13 Q. Okay. Last Friday the Commission issued an order
14 regarding EnergyNorth, and it involved a problem with a
15 thermal -- so-called "thermal billing". And, the gist
16 of that, I won't go into great details, but the gist of
17 that was that I believe the Commission found that the
18 Company should have come to the Commission in order to
19 obtain approval to change its method of measuring and
20 reporting the heat content of the gas. And, there's
21 another docket, DG 06-122, in which, according to -- I
22 believe according to the Audit Staff, now the
23 Commission hasn't yet weighed in on this, but the Audit
24 Staff had found that EnergyNorth had exceeded its

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1 short-term debt limits that had been approved by the
2 Commission previously. But, I mean, these are just
3 two, two types of situations that have come up in
4 respect to the operation of EnergyNorth. And, I would
5 like you to comment please on what management
6 strategies and styles Grid would employ, if it acquires
7 EnergyNorth indirectly, in order to prevent these type
8 of problems from occurring?

9 A. (Gerwatowski) It should be a simple answer, but it's
10 going to be a little more complex. First of all, I
11 haven't been involved in the KeySpan issues personally
12 to know what all of the nuances or what happened and
13 trailing through where either oversight or mistakes
14 were made, or even if there were. So, I don't want to
15 point -- throw the KeySpan folks under the bus on this
16 at all, because I don't know all the details. What I'd
17 like to say, though, is that, from the National Grid
18 perspective, the way we've always operated, we've
19 encouraged people in our lines of command that, if they
20 see something that isn't right, to report it, I mean
21 come to the regulator right away. And, by saying that,
22 I'm not suggesting that KeySpan didn't do that. I want
23 to reiterate that I don't know the details of all those
24 things. But I know that the culture that we've

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1 engendered on the regulatory side is always go in, when
2 you see a problem, you go in and address it as soon as
3 you can, and try to set up mechanisms and tickler files
4 and other things to make sure that you're in
5 compliance.

6 Now, having said that, I can't say that
7 National Grid has not had, you know, our own speed
8 bumps of compliance. But I hope that you'd agree with
9 me, when we've had a problem, we have come in and
10 addressed it immediately and as quickly as we could.
11 And, I think that's the promise that I can make, is
12 that we take compliance very seriously. And, as I
13 said, I'm not trying to suggest anything on the KeySpan
14 side by saying that. I can only tell you what National
15 Grid's philosophy is.

16 Q. Can you describe the type of compliance program, if you
17 will, that Grid has that would hopefully minimize the
18 risk that New Hampshire's regulatory requirements are
19 overlooked?

20 A. (Gerwatowski) Well, I'm not -- let me tell you about a
21 few things that, and it will be easier for me, because
22 it won't relate directly to the things that you raised,
23 but let me give you an example on safety. National
24 Grid has become one of the most safety-conscious

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1 organizations that you can have. And, I say that from
2 a personal experience, even though I just work in an
3 office. Is that we have a rule that most people
4 follow, and you have a meeting and you have to have a
5 safety talk. And, the supervisor is required to say
6 something about safety and what -- because safety is
7 really, really important to us. Now, that's not a
8 compliance issue, but it's a consciousness that we've
9 developed over time that safety is important. If
10 people see a safety violation, they get reported.
11 Near-misses get reported. And, it's ingrained in the
12 culture.

13 Similarly, you know, compliance is a
14 huge issue on the environmental side. We have an
15 environmental team that's led by Joe Quazi, which I
16 think is probably one of the best in the nation. And,
17 I say that because we've had the experience with Joe in
18 multiple places, and I know, when you get into the area
19 of the gas companies, they have problems that you don't
20 have with electric, unless electric used to have gas
21 companies, and that's MGP sites. And, there's
22 compliance issues associated with that. There's a team
23 of folks that just descend upon these environmental
24 issues that grab ahold of them, communicate with the

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1 regulators, and do what has to be done to get any
2 problems fixed. And, the types of things that they
3 engage in with the communities is the same.

4 On the regulatory side, I know that, in
5 my department, we have tickler files, to make sure the
6 filings get done. And, then, we try to follow up with
7 outside the organization.

8 Now, having said that, as an
9 organization grows, still you hit some speed bumps and
10 you can make some mistakes. But I think that, when we
11 find them, we try to put in place procedures to make
12 sure that they don't happen again in the future. It's
13 a cultural thing, and, again, I'm speaking from
14 National Grid, and I expect to have that same cultural
15 perspective employed in the context of the merged
16 organization as we go forward.

17 Q. So, as I understand it, then, National Grid would have
18 compliance with New Hampshire regulatory requirements
19 as a priority?

20 A. (Gerwatowski) Absolutely. Absolutely.

21 Q. Despite the fact that its 84,000 customers is rather
22 dwarfed by the --

23 A. (Gerwatowski) 125,000.

24 Q. Well, it's a total of 125.

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1 A. (Gerwatowski) I know what you're saying.

2 Q. But 84 of EnergyNorth.

3 A. (Gerwatowski) I think one of the things that we also
4 found, when we started growing with National Grid, is
5 that it is -- it can happen that a smaller utility can
6 be less on the radar screen. But I think we've
7 learned, you know, over the last five years what --
8 that that can happen, and we can take steps to address
9 it, to try to make sure that it doesn't happen now.
10 The presence has grown, but I acknowledge that it is
11 smaller than the large organization, but I think we do
12 understand it's a separate state, it needs attention.
13 Just as, no matter how big or small the state is, it
14 needs attention. And, that's what we intend to do here
15 with New Hampshire.

16 Q. Okay. And, just in terms of how the Company operates
17 and manages its business, I mean, is communication
18 something that is emphasized? And, here I'm thinking
19 of, you know, New Hampshire is a small state, it has
20 its own peculiar regulatory requirements, some of which
21 are not commonly shared in other states. For example,
22 can the short-term debt limitation, other states may
23 not have it, it may not be something that is right in
24 everyone's mind as they do business in New Hampshire,

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1 but is there some way the Company has of understanding
2 what those requirements are and then communicating them
3 among employees who should know or have a need to know
4 those things?

5 A. (Gerwatowski) It's a really important issue. And, I
6 think that what we're going to need to do, as we move
7 closer to the day one of the merger, is to really get a
8 inventory of all the -- all of the regulatory
9 requirements that the people within the KeySpan
10 organization are aware of. And, then, vice versa, you
11 know, share on the electric side. I know what we do on
12 the electric side. I'm not as familiar with what
13 KeySpan and EnergyNorth folks are doing. But bringing
14 the organizations under one structure that I was
15 talking about before is an advantage. I mentioned
16 Larry Reilly before is the Senior Vice President who
17 will have both the Legal Department reporting up to him
18 and the regulatory. And, it's done for two reasons.
19 One is, Larry's experience in the regulatory arena.
20 Larry has also been Distribution President and served
21 in rate functions role as a lawyer. But we've
22 recognized, again, culturally, that the legal and the
23 regulatory are really kind of closely working together,
24 and they have to be together, because regulation and

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1 rates and the law all come together. And, I think that
2 that's what we expect to see by organizing that way, to
3 continue to operate that way.

4 Now, I've lost train of -- my train of
5 thought on what your original question was as I gave
6 that speech. But I apologize if I didn't give a
7 complete answer.

8 Q. That's fine. Thank you. I'd like to move onto a
9 different subject now. The Settlement Agreement calls
10 for approval of the money pool and service company
11 allocation arrangements, but then also states that "the
12 specific arrangements are subject to Commission review
13 pursuant to 366:1, appropriate contractual arrangements
14 are agreed upon and intended to be implemented." So,
15 the type of approval that you're asking the Commission
16 for here in this Settlement Agreement, is that sort of
17 a conceptual approval or how would you characterize it?

18 A. (Gerwatowski) I think, in part, you're asking a legal
19 question. And, although that I am a lawyer by trade,
20 I'm not a New Hampshire lawyer, I hadn't focussed on
21 this particular question. But what we wanted to make
22 sure is that the Commission understood that we were
23 going to operate in the money pool. I don't think
24 there's any intention here to have that be a broad

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1 brush that distinguishes other obligations that may
2 arise in other dockets. Just now, at this point, when
3 the order is issued, won't come as a surprise that
4 there's a money pool participation. But, to the extent
5 that there are debt limit requirements, there's no
6 intention to skirt them by that approval. So, we're
7 not trying to do anything jurisdictionally that's not
8 -- that's hidden behind the words here. But I guess
9 I'm going to also defer to counsel, as far as any more
10 specific answer with respect to the statutory
11 requirements.

12 Q. When is the change in EnergyNorth's fiscal year
13 expected to be implemented if the Settlement Agreement
14 is approved?

15 A. (Laflamme) Well, as I mentioned earlier, National Grid,
16 PLC, the parent company, does report on the fiscal year
17 ending March 31st. So, assuming the merger takes place
18 or closes sometime in the fall of '07, what you would
19 have is you would have stump period for the former
20 KeySpan subsidiaries ending March 31st, '08, and the
21 first full fiscal year would take place March 31st,
22 ending March 31st of '09.

23 Q. So, in the fiscal year, which would start in 2008, is
24 called the "2008 fiscal year"? Or is it the --

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1 A. (Gerwatowski) The other way around.

2 A. (Laflamme) Actually, we just got an e-mail two days ago
3 redesignating the fiscal year. We had been operating
4 with the fiscal year designation was the year ending.
5 So, fiscal year '08 would have been the period
6 April 1st, '07 to March 31st, '08. We will now be
7 referring to that as "Fiscal Year '07-08".

8 Q. Okay.

9 A. (Laflamme) Which probably makes it a lot clearer for
10 everyone.

11 Q. Okay. But, the Settlement Agreement is premised on
12 which terminology?

13 A. (Laflamme) The prior. So, fiscal year, with a year
14 designation of "08", would be the year ending March
15 31st, '08.

16 Q. Now, in the petition, there is a brief mention that the
17 Joint Petitioners propose to follow the purchase method
18 of accounting for the merger. And, are the Joint
19 Petitioners requesting that the Commission approve such
20 accounting treatment or is this something that is
21 regulated by accounting standards?

22 A. (Gerwatowski) It's a U.S. GAAP requirement.

23 A. (Laflamme) Yes. I mean, the latter is true. It's a
24 U.S. GAAP requirement. And, we're not seeking the

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1 Commission's approval of that.

2 Q. And, another question on these, what I call "subsidiary
3 approvals" of the money pool and service company
4 allocation arrangements, and so on, these are approvals
5 that are requested as part of the approval of the
6 Settlement Agreement. But, as I understand it, and
7 correct me if I'm wrong, they are not conditions to
8 closing the merger pursuant to the merger agreement
9 itself?

10 A. (Gerwatowski) That's correct.

11 Q. I'd also like to ask you to comment on the rationale as
12 to why stockholders should share in any merger savings
13 at all?

14 A. (Gerwatowski) Sure. I mean, first of all, there's an
15 investment that's being made in this new organization
16 and entity, with the expectation that there will be
17 administrative and general savings when that investment
18 is made. However, I think the answer really is that
19 this is going to, by having a sharing mechanism or
20 aligning the interests of the Company and customers,
21 when you go through this integration process, there is
22 a real incentive for the company to be as creative as
23 they can to try to be efficient, maximize the savings,
24 and bring a more efficient organization forward in the

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1 regulatory context. To the extent that there's a share
2 in that, so the customers are benefitting and the
3 companies are benefitting, all the incentives are there
4 to do the right thing, and the customers get the
5 benefit of it. If you don't have a company piece to
6 that, that's not to say the Company wouldn't be trying
7 to operate more efficiently, but the financial
8 incentive isn't there. When it's present, it really
9 does light a fire. And, I think it's a fair way to
10 deal with the situation, whether there's an investment
11 that's being made in this organization from which
12 customers are going to be benefitting. So, I think
13 it's a fairness issue and it's also an incentive issue
14 that makes sense.

15 Q. Okay. Mr. Frink, I would like you to comment on that,
16 and, from Staff's perspective, what is the rationale
17 for allowing stockholders to share in merger savings?

18 A. (Frink) Well, the fact is that there wouldn't be any
19 savings without the merger, and, particularly in this
20 case, where there are proven savings. So, to the
21 extent, if EnergyNorth were to go forward on a
22 stand-alone basis, then it would be, hypothetically,
23 based on the estimates, their cost would be 1.2 million
24 higher. Now, by sharing in that, whatever it actually

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1 turns out to be, their costs will be lower by
2 50 percent of what the actual savings were. So, if
3 there are no savings, then you're paying your full cost
4 of service. If there are savings, then you're actually
5 getting one half, you're actually reimbursing
6 shareholders one half of the reduction in the overall
7 cost of service.

8 So, basically, without the merger, there
9 are no savings. With the merger, customers will share
10 in half and shareholders will share in half of those
11 savings. But, absent any savings, there are no --
12 there are no savings in this deal for the Company.

13 Q. Mr. Traum, how do you understand the rationale for
14 having stockholders share in merger savings?

15 A. (Traum) Well, I certainly agree with Mr. Frink that,
16 absent the merger, certainly, theoretically, there is
17 not going to be any additional savings. Due to the
18 merger, any savings, and first have to, in effect, be
19 proven, and, assuming that they are proven, then
20 50 percent of those savings will go back to ratepayers.
21 And, if there was no merger, there wouldn't be any
22 savings going back to ratepayers.

23 Q. Mr. Gerwatowski, I draw your attention also to the
24 petition, and this is on Exhibit 1, Pages 11 and 12.

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1 One of the benefits of the merger is said to be the
2 "avoidance of costs that would be required absent the
3 transaction", in other words, absent the merger. And,
4 those are said to be different from the direct synergy
5 savings that the Mercer Company and Mr. Levin have
6 identified as being in the nature of synergy savings.

7 A. (Gerwatowski) Uh-huh.

8 Q. How do you distinguish one type of savings from
9 another? In other words, the avoidance of costs that
10 would be required absent the transaction and synergy
11 savings?

12 A. (Gerwatowski) Well, here I think that in the petition
13 was identifying a matter such as, let's say,
14 hypothetically speaking, if EnergyNorth or the KeySpan
15 organization would look to have to change their billing
16 system eventually. By merging with the Company, of
17 National Grid, who has a new CSS system going in place,
18 it doesn't have to produce that. And, so, there's an
19 avoided cost associated with having to build a new
20 system or buy a new system. That's not included in the
21 shared savings arrangements that we have here, which is
22 A&G related that we're getting a share of. So, here's
23 the savings that's going to flow to customers that's
24 not even counted in the process. So, I think that's

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1 the best example of it, you know, that I can see. And,
2 there could be other instances that we're not, you know
3 identifying as well.

4 Q. And, how would you distinguish the avoidance of those
5 type of costs and synergy savings and savings that
6 might accrue from implementation of "best practices"?

7 A. (Gerwatowski) Well, actually, "best practices" is
8 another savings that can occur. And, I distinguish it
9 that, if you have a system situation, that's not
10 necessarily a "best practice", it's just avoiding
11 having to build a new system. "Best practice" would we
12 "can you combine with the KeySpan organization that now
13 has the benefit of perhaps some experiences in the U.K,
14 and some of this new way of replacing or testing for
15 main leakage or whatever, and I'm making this up now,
16 because I'm not an engineer, but I'm trying to give an
17 example, could come to the United States or to New
18 Hampshire, which creates an operation savings. And,
19 that's an adoption of a "best practice". In looking at
20 what they're doing in the U.K. and look what they're
21 doing in New York, what they're doing in Rhode Island,
22 on the same issues, operational issues, you say "well,
23 how are you doing it?" And, you share it. And, we
24 have teams that get together and do this. We've done

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1 it in the prior merger, and I know that's happening
2 again. And, you have someone from the U.K, someone
3 from New York, and you get operational people sitting
4 there saying "how do you do it?" And, then, you decide
5 which is the best practice. And, there's a savings
6 that flows from that that, again, is not counted here,
7 and it's differentiated from an avoided cost, such as
8 in terms of the example I gave you.

9 Q. So, it's not counted in the Mercer study?

10 A. (Gerwatowski) That's right.

11 Q. Another question that I wanted to ask --

12 CHAIRMAN GETZ: Excuse me, actually,
13 Mr. Damon, do you have much more?

14 MR. DAMON: Well, I have probably 15
15 minutes here at least.

16 CHAIRMAN GETZ: Okay. I think this
17 would be a good time to take the lunch recess. Just for
18 planning purposes, Ms. Hatfield, will you have cross for
19 the --

20 MS. HATFIELD: I have one question.

21 CHAIRMAN GETZ: Okay. Thank you. And,
22 then, my understanding is, after that's completed, then
23 we'll turn to Mr. Sullivan to do his cross? Okay.

24 Before we break, though, in hopes of

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1 making this more efficient, I'd like -- there's one series
2 of questions that I wanted to ask the panel to think about
3 over lunch, and maybe be more efficient to do it this way,
4 is I was having some trouble moving among the documents to
5 get a real good feel for the costs to achieve. And, it's
6 defined in one area, and there's a couple of references
7 about, at companywide, about 2 million -- \$200 million per
8 year in savings, but the \$400 million in costs to achieve,
9 and then allocating it down to Grid and to Granite State.
10 And, I guess, you know, Mr. Mullen was basically I took to
11 be saying that you weren't calculating savings for Grid,
12 because of the rate reduction. On the other hand, I'm
13 looking at EnergyNorth, and I'm seeing \$12.8 million in
14 savings over the ten years. I don't know if that's a
15 current dollar number or a nominal number, and then it's
16 comparing it to \$400,000 allocation. I hope you see where
17 I'm going. I'd like to try and get in one place what
18 you're talking about, in terms of what constitutes the
19 costs to achieve and how it's collected and allocated down
20 to the two companies, I would find that very helpful,
21 unless there's some document I've missed somewhere, but I
22 didn't see that discussed in one area.

23 So, is there anything else before we
24 break for lunch?

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1 (No verbal response)

2 CHAIRMAN GETZ: Okay. Then, let's try
3 -- hearing nothing then, let's come back at 1:30. Thank
4 you.

5 (Recess taken at 12:20 p.m. and the
6 hearing reconvened at 1:40 p.m.)

7 CHAIRMAN GETZ: Okay. Good afternoon.
8 We're back on the record in docket DG 06-107. And, we
9 will resume with Mr. Damon's cross-examination.

10 BY MR. DAMON

11 Q. One question that I would like to go back to briefly
12 that we didn't finally address was the size of the
13 Niagara Mohawk gas customer base?

14 A. (Gerwatowski) Approximately 568,000 gas distribution
15 customers.

16 Q. Thank you. I would like to take up the Chairman's
17 suggestions now and sort of go back and talk a little
18 bit more detail about synergy savings, costs to
19 achieve. And, maybe the way to do this would be to go
20 through the synergy savings first, and then costs to
21 achieve, and then the net, and then follow up with a
22 little bit more detail perhaps in how these things play
23 into both the Granite State and EnergyNorth aspects to
24 the settlement.

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1 A. (Laflamme) Certainly. And, I'll try and explain that
2 as best as I can. And, actually, there is an exhibit
3 in the original petition. It's tabbed "JGC-1". It's
4 towards the back of the book.

5 Q. Okay. Yes. And, first of all, Mr. Laflamme, let me
6 just ask you in general, what are "synergy savings"?

7 A. (Laflamme) The "synergy savings" are savings that are
8 expected to be produced by the merger. Mr. Levin
9 provided some testimony and actually supported a number
10 of -- a "steady-state" number of \$200 million annually.

11 Q. Now, that \$200 million annually, that is on a total
12 system wide basis, I think it was?

13 A. (Laflamme) That is correct. And, it gets allocated to
14 all of the operating subsidiaries.

15 Q. Okay. And, what did Mr. Levin base his estimate of
16 \$200 million "steady-state" savings?

17 A. (Laflamme) I don't have the exact numbers, but the
18 Integration Team actually provided a range of savings,
19 with different confidence levels. The "\$200 million"
20 number I think was closer to the high range, but, based
21 on experience in prior mergers, NEES and EUA, New
22 England Electric System and Eastern Utilities, and
23 subsequently National Grid and New England Electric
24 System, experience has been that we are generally at

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1 the high end or even exceed the range.

2 Q. Now, in terms of "steady-state" savings, can you
3 describe that concept?

4 A. (Laflamme) It simply means an annual amount of savings.
5 I think I alluded earlier to the fact that, generally,
6 it takes a number of years to achieve a "steady-state"
7 saving number. But the assumption is that it was \$200
8 million in today's dollars. So, the \$200 million gets
9 escalated, as well as allocated to the subsidiary
10 companies, which I will discuss momentarily, when we
11 get to the exhibit.

12 Q. Okay. Well, why don't you do that.

13 A. (Laflamme) Oh, okay. If everybody is on that exhibit,
14 it's four pages, and I think it's probably best to work
15 back to front. So, Page 4 of 4 actually represents --

16 Q. Okay. Now, let me just interrupt.

17 A. (Laflamme) Sure.

18 Q. You're on Page 106 of Exhibit 1?

19 A. (Laflamme) That is correct.

20 Q. Okay. Thank you.

21 A. (Laflamme) So, Page 4 actually indicates the percentage
22 factors that are applied to both costs to achieve, as
23 illustrated in Column (A), and a synergy multiplier,
24 illustrated in Column (B). The synergy multiplier is

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1 -- assumes that, in the first year, we would achieve
2 50 percent of the savings, the "steady-state" savings,
3 as I indicated, the \$200 million number; two-thirds by
4 the second year; some 83 percent in year three; and
5 full "steady-state" by year four. What this chart
6 indicates is that we've assumed a two and a half
7 percent inflation rate to arrive at Column (B), which
8 is simply the phase-in percentages times the allocation
9 -- I mean, the inflation amounts by year. So, if we
10 flip quickly to Page 1, Page 103 of the document, and
11 look at, you know, that this page is broken out into
12 three distinct groupings, line numbered 1 to 17. But,
13 in the very top is "Synergies", the middle portion is
14 "Cost to achieve", and the last portion are the "Net".
15 It's simply synergies, minus costs to achieve.

16 So, if you look in the column titled
17 "1", you'll see "100 million" as the total. That's the
18 \$200 million of "steady-state" savings, times the
19 synergy multiplier in Column (B) of Page 106 that we
20 just looked at. The second number "136" then is the
21 68 percent of the 200, and so forth. So that you see
22 that by year four, when we're actually achieving 100
23 percent of our "steady-state" \$200 million savings, the
24 number has grown with inflation to \$215 million under

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1 the column titled number "4".

2 Moving to Page 3 of 4, or Page 105 of
3 the document -- I'll correct myself. Can we move one
4 page forward, to Page 2. We're talking about synergies
5 here. That's 104 of the document. What this does is
6 it simply allocates the "steady-state" synergy number
7 of 200 million to each of the individual subsidiary
8 companies, based on revenues, T&D revenues, and
9 delivery revenues of 2004, which represent the
10 percentage values shown in Column (B). So, as you can
11 see, in Column (C), based again on that "steady-state"
12 number of 200 million, this would be the resulting
13 allocation of those dollars to the individual
14 subsidiaries. Also, on Line 14, you'll see a
15 designation of "unregulated", because the savings will
16 be allocated to unregulated businesses as well.

17 These percentage amounts in Column (B)
18 are also applied to the total amounts on Page 103, the
19 kind of busy table, to arrive at the individual
20 allocations by company. So, if we just pick a year, if
21 we pick 2004, and if we were to take EnergyNorth, which
22 on Page 104 indicates an allocation of 0.78 percent, if
23 we apply 0.78 percent to the \$215 million number that's
24 reflected in the total of Page 103, you'd arrive at a

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1 number of 1 million, if I'm following with my eye
2 correctly, \$1,650,000. And, that application is
3 applied to all years for all companies.

4 Moving to the CTA, the calculation is
5 very similar, with one exception. If we go back to
6 Page 106, which is Page 4 of 4 of the exhibit, the cost
7 to achieve percentages are actually percentages that
8 were agreed to in the last National Grid merger, the
9 Niagara Mohawk merger. So consequently, these
10 percentages of 30 -- starting with 38.49 percent and
11 moving down to 2.25 percent by Year 10, is an estimate
12 of how the costs to achieve the merger will actually be
13 incurred. Those amounts are applied to the
14 \$400 million amount, which I will talk about in a
15 moment, and are included in the second batch of numbers
16 on Page 103, or Page 1 of 4 of this exhibit. So,
17 consequently, 38.49 percent of 400 million is reflected
18 as the total on Page -- on the second of the group in
19 numbers, line 17, and allocated based on the same
20 revenue allocation as the synergy savings are
21 allocated. So, each of the annual totals are based on
22 the percentages reflected in Column (A) of Page 106,
23 times the 400 million.

24 Q. And, what is the allocation based on?

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1 A. (Laflamme) It's based on 2004 T&D distribution
2 revenues.

3 Q. And, was this allocation method accepted in the Niagara
4 Mohawk merger?

5 A. (Laflamme) Yes, it was.

6 Q. And, why should this Commission assume that it's
7 properly applicable to a different merger?

8 A. (Laflamme) Because, in actuality, the savings will be
9 allocated. I mean, certainly, some savings will be
10 direct. But the savings, by and large, will be
11 allocated amongst the operating companies. And,
12 operating revenues is a fair indicator of how costs
13 will actually flow to each of the individual subsidiary
14 companies. I mean, clearly, it is an estimate of how
15 costs will eventually find their way back to each of
16 the operating companies. But, certainly, in New York,
17 and the Commission in New York felt it was a reasonable
18 method to estimate, and the Company feels the same.

19 Q. Okay. Now, the \$200 million "steady-state" savings,
20 that's an annual number, is that right?

21 A. (Laflamme) That is correct.

22 Q. And, what is that figure or that estimate based on?
23 How is it -- or, to put another way, how is that figure
24 arrived at? And, I think there are some documents in

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1 Exhibit 1 which speak to that.

2 A. (Laflamme) Yes. And, certainly, there was some
3 testimony provided by Mr. Levin, I believe, and
4 Mr. Hoffman, which, and I don't want to speak for them,
5 which support the \$200 million number. Today, we filed
6 as an exhibit the final integration study for synergy
7 savings, which I believe still supports a range that
8 supports the \$200 million annual number. The
9 Integration Team, and I'm not completely involved with
10 that, but it was a group of very many company employees
11 that actually, of both KeySpan and National Grid, that
12 actually took a look at the operations, from soup to
13 nuts, and determined, again, with levels of potential
14 outcomes, estimated synergies. And, it was in the
15 range, I think in the final, and I don't have a copy
16 here, I think it was within 160 million to 213 million,
17 or something like that, based on confidence levels.

18 Q. So, the estimate of "steady-state" savings is treated
19 in Exhibit 1, but it's also true, is it not, that its
20 treated in Exhibit 2, which I believe is the update to
21 the Merger Integration Team study, and it was filed
22 with the Commission on December 20th, 2006?

23 WITNESS GERWATOWSKI: Which one was
24 that, the second exhibit that you referred to, to make

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1 sure we have it up here?

2 MR. DAMON: It's called "Merger
3 Integration Team Update".

4 MS. BLACKMORE: I believe that's it. Do
5 you need the testimony?

6 WITNESS GERWATOWSKI: I don't think we
7 have it up here, no.

8 BY MR. DAMON

9 Q. It consists of testimony, as well as some attached
10 attachments to the testimony.

11 A. (Laflamme) Yes, that's correct. And, the package that
12 I was just handed actually shows total O&M savings with
13 a range of 153 at the low end and 208 million on the
14 high end. Again, that's based on some confidence
15 levels.

16 Q. Okay. Now, I believe you also just testified, but
17 correct me if I'm wrong, that the final Integration
18 Team Report, which has been marked as "Exhibit 6",
19 although there's no testimony attached to that, your
20 testimony is that that is consistent with that \$200
21 million "steady-state" figure, is that correct?

22 A. (Laflamme) That is correct. And, I was going from
23 memory a moment ago. But, as I look at it, I do have a
24 copy of that, that exhibit. The new high end and low

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1 end estimates are 215 million for the high end and
2 160 million for the low end. So, they are fairly
3 consistent with the preliminary report that was
4 provided in December, and still support the \$200
5 million "steady-state" number.

6 Q. Okay. Could I ask you to elaborate on the process that
7 led to these estimates through these studies?

8 A. (Gerwatowski) Just at a very high level. There were
9 teams that were set up in each function, in each area
10 where they were targeted for the savings, I believe
11 were targeted for savings. And, there were the
12 employees for the Company, both KeySpan and National
13 Grid would have come together in these teams and would
14 have been given the overall instructions on what
15 estimates were coming from and being guided by Mercer.
16 And, they would, in their function, they would go
17 through point by point those areas where the savings
18 would be achieved. They would have to take into
19 account how many reductions would take place in
20 administrative and general, how many full-time
21 employment positions would probably likely be removed
22 from that function over time through voluntary
23 severance processes. There would also be the
24 consolidation of various functions. And, they were

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1 charged to do estimates in each of their functions, and
2 then report back by function. And, I think, when you
3 see the exhibit that we provided here, there's actually
4 -- it's not just one PowerPoint presentation, it's
5 PowerPoint presentations, plural, that are back to back
6 for each one of the functions. And, unfortunately,
7 it's not tabbed, so it's not easily found where the
8 split is. But there are numerous tasks of our
9 integration teams, and they would each have their own
10 report for the level of savings that they were
11 confirming through their analysis and that integration
12 process. I can't remember how many teams there were,
13 but, if you multiply thumb through, you'll find a page
14 like this in the middle, which would have been the new
15 -- a separator for each team, we start over again.
16 And, I just have to go look. And, I'm not sure how
17 many teams there were. It may be summarized here. But
18 that was the process that the Company engaged in over
19 time after the merger announcement.

20 Q. So, it's fair to say that was an intensive effort by
21 personnel from both Grid and KeySpan to identify
22 potential merger savings?

23 A. (Gerwatowski) Absolutely. It was a very time-consuming
24 effort that a lot of people -- and a lot of people put

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1 a lot of time and effort into.

2 Q. Now, the \$400 million, which, as I understand it, is a
3 one-time estimate of savings -- of costs to achieve
4 those savings, is that correct?

5 A. (Laflamme) That is correct. And, that number was
6 developed based on a multiplier of two times of
7 "steady-state" savings. That multiplier was a number
8 that had been experienced in our prior -- in National
9 Grid's prior mergers, and was deemed to be fairly
10 accurate. In fact, it was based on the actual costs to
11 achieve from those mergers.

12 Just one important caveat here is, that
13 as has been indicated earlier, for purposes of this New
14 Hampshire proceeding, the \$400 million estimate is
15 simply a placeholder from which to begin our
16 amortization of the costs to achieve. On both the gas
17 side and the electric side, we will be separately
18 tracking, reporting, and updating the annual
19 amortization amount in a fashion that will amortize the
20 actual costs to achieve by the end of the ten year
21 period. So, because the costs to achieve will not be
22 -- they are one-time, but they're not all incurred one
23 time. And, as the exhibit indicated, there is a
24 percentage of costs that are incurred on a number of

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1 years, in order for us to accurately amortize and get a
2 levelized amortization of those, we had to start with
3 an estimate. And, the \$400 million was the estimate
4 that the Settling Parties agreed to use.

5 Q. Okay. And, that \$400 million estimate is included in
6 Mr. Levin's testimony in Exhibit 1, is it not?

7 A. (Laflamme) I believe that's correct.

8 Q. Now, in his -- in the updated testimony of Mr. Levin
9 and his partner, which is Exhibit 2, that report also
10 confirms that \$400 million estimate as well, is that
11 not true?

12 A. (Laflamme) I believe that's correct.

13 Q. Now, does the final Integration Team Report, does that
14 get into the question of costs to achieve and whether
15 that \$400 million estimate is reasonable or not?

16 A. (Laflamme) I'm not certain. I'm just kind of scanning
17 the contents here, to see if there is costs to achieve
18 information.

19 MS. BLACKMORE: I don't believe that
20 there is actually any costs to achieve of the total
21 figures in the presentation, the final presentation of the
22 Merger Integration Team.

23 BY THE WITNESS:

24 A. (Gerwatowski) I'm not sure that the presentations were

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1 keying on the costs to achieve element. But, just
2 before we answer the question, just wanted to double
3 check by taking a look at it.

4 BY MR. DAMON

5 Q. Well, I can rephrase that question. My understanding
6 is that does not deal with costs to achieve, but only
7 the synergy savings that are realistically and
8 reasonably expected?

9 A. (Gerwatowski) I'm sorry, Ed. There are some slides
10 here that are indicating some costs to achieve.

11 Q. Okay.

12 A. (Gerwatowski) So, in order to be accurate about the
13 answer, I just wanted to make sure we weren't stating
14 anything inaccurately. On the costs to achieve, Ed, it
15 seems that there are some team presentations which do
16 designate some costs to achieve, others that haven't.
17 I don't think that the major purpose of this particular
18 presentation was to focus on the costs to achieve. It
19 was focussing on what the savings would be, the gross
20 savings. And, that was really, as a part of the
21 process, when we go forward to achieve the savings, the
22 costs do get taken into account. But I don't think
23 that was the main purpose of the presentation.

24 So, while you find some of the

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1 presentations having it as a part of their
2 presentation, its not all. And, I actually, in looking
3 over at someone who was involved in one of the teams,
4 is shaking her head over there. I think Sharry is
5 confirming that I'm stating this accurately, and was
6 directly involved in one of the teams.

7 Q. Well, that's a roundabout way of asking a question,
8 which is, does the Company believe that the estimates
9 of the synergy savings of "steady-state" \$200 million a
10 year, and costs to achieve of one-time \$400 million,
11 based on the most recent currently available
12 information, does the Company or do the Joint
13 Petitioners have confidence that those numbers are
14 realistic and reasonable?

15 A. (Gerwatowski) Yes. And, in fact, one of the reasons
16 why I'll say that as well is that, in the New York
17 docket, this very month we filed testimony there
18 confirming these same numbers. And, in that analysis,
19 which I reviewed before coming to the hearing, it
20 confirmed the range that we had for the savings, as
21 well as the \$400,000 estimate for the costs to achieve.
22 So, I feel confident in saying that. I just -- We were
23 just fumbling here with this particular document,
24 because we wanted to leave -- I didn't think it was in

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1 here. But, absolutely, I could state that confidently.
2 As of today, as far as we've gone with the updating
3 that we've done, the Company still feels those are good
4 numbers as a basis for the estimate.

5 Q. Now, in the Settlement Agreement, there is a definition
6 of "costs to achieve", and I believe it appears in both
7 the Granite State portion and the EnergyNorth portion.
8 And, I believe it's the same. And, on Page 92 and 93
9 of Exhibit 3, I believe there is a definition of "costs
10 to achieve".

11 A. (Gerwatowski) What page did you reference, Ed?

12 Q. 92 and 93, of the Settlement Agreement.

13 A. (Gerwatowski) Yes. Yes.

14 Q. Okay. That's in -- that's Subsection 3?

15 A. (Gerwatowski) Yes.

16 Q. Okay. And, my question to you would be, is that
17 definition consistent and coextensive with the costs to
18 achieve that were described in Mr. Levin's testimony
19 contained in the original petition and in his updated
20 testimony?

21 A. (Gerwatowski) Yes.

22 Q. So, that that definition is meant to capture the
23 synergies or the costs to achieve that he had estimated
24 originally?

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- 1 A. (Gerwatowski) It's consistent, yes.
- 2 Q. And coextensive. I mean, it's not -- it doesn't take
3 into account more costs than that?
- 4 A. (Gerwatowski) That's right. That's right. Yes, we
5 were trying to remain completely consistent. In fact,
6 when we were working on this definition, we consulted
7 with Mr. Levin at the time.
- 8 Q. Could you tell us what is the status of the development
9 of an overall implementation plan for these synergy
10 savings to be achieved?
- 11 A. (Gerwatowski) Well, I'm not being flip when I say this,
12 I'm trying to put it in elementary steps. But we can't
13 achieve the savings until the merger takes place and
14 closes. But, having said that, there are -- there's a
15 new organizational structure, there's been a hand-off
16 from the Integration Teams to those new officers and
17 management that was actually made at the same meeting
18 where this presentation was made. And, those folks
19 that have charge of the various functions have already
20 started their organizational activities and are
21 consulting with folks in both KeySpan and National
22 Grid's side to start laying in place what the
23 organization will be on day one. So, there is a
24 process occurring now to try to set all these things in

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1 motion. And, during that time period as well, there's
2 an evaluation that would take place by the managers and
3 looking at the various estimates of cost savings here
4 at various confidence levels. Because, frankly, there
5 are some costs here which are really "stretch goals",
6 as they like to call them in the U.K. And, there will
7 be an attempt to try to achieve those, but recognize
8 that some of them are going to be much more difficult
9 than others. And, it's part of the role of each
10 manager in their function to assess the savings that
11 can be achieved and how they organize those functions
12 and move forward.

13 And, so, I think it's a process that's
14 underway. And, I'm not privy to what's going on in
15 each and every one of the functions. That's a very,
16 very high level, and hopefully accurate statement in
17 each and every respect.

18 Q. Mr. Frink, could I ask you a couple of questions. You
19 heard the testimony about how these estimates were
20 derived, both the synergy savings and costs to achieve.
21 And, how does the Staff evaluate whether those are
22 realistic and appropriate to be used, in terms of the
23 rate elements of the EnergyNorth portion of the
24 Settlement?

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1 A. (Frink) Those costs were presented early in the
2 process, there was discovery done on them. We had a
3 technical session with Mr. Levin, a couple, actually,
4 and they were looked at in detail. Again, their
5 estimates were -- we looked at the allocations, which
6 was based on 2005 revenues, looking at weather
7 normalization for gas revenues versus electric
8 revenues. And, we looked at a lot of it in a lot of
9 different ways. We looked at the weighting of the
10 estimated costs, a third for the low confidence and 100
11 percent for the high confidence, that sort of thing.
12 And, it seems reasonable.

13 The Settlement itself, as far as
14 EnergyNorth goes, because it requires proven savings,
15 it places less emphasis and risk on what the estimated
16 costs are. We want good estimates. That's going to
17 serve to reduce costs in the initial rate filing. But
18 whether they achieve or don't achieve them, customers,
19 the stockholders will only share in proven savings.
20 So, while we did look at it, there's only so much you
21 could do when you're looking at estimates. And, we're
22 fairly comfortable with what we heard and saw. And,
23 the Settlement itself doesn't leave it to estimates.
24 So, in the end, it will come down to what the actual

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1 savings are and the actual costs to achieve.

2 Q. Well, could you differentiate, though, between how this
3 is treated at the first rate case and the second rate
4 case?

5 A. (Frink) In the first rate case, we're using the
6 estimates. As has been pointed out earlier, the costs
7 to achieve are higher in the earlier years. The
8 "steady-state" isn't estimated to be achieved until
9 year four or five. Again, a lot of the upfront costs
10 are -- upfront costs, they get severance packages and
11 so forth. So, early on, they're unlikely to achieve
12 the savings that their actually going to get credited
13 for in the annual savings that will be experienced in
14 the first year. But the thought is this is an annual
15 -- over the ten years, this is what the annual savings
16 will be. And, the Company has agreed to give customers
17 the benefit of that, realizing that they're not going
18 to -- actually, it's not expected to achieve those
19 savings. But that, over the course of several years,
20 they will be getting their share of it if those savings
21 are realized. So, there's an estimate used in the
22 first rate case, and that rate case comes very quickly
23 following the merger. And, then, in a future rate
24 case, or in year five, there will be -- we'll know at

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1 that point what the actual costs to achieve are, with
2 great certainty, and the savings as well.

3 And, at that point, there will be an
4 analysis done. And, those will be the proven savings,
5 and that is what the Company, the shareholders get to
6 share in at that point. That's -- There's a cost of
7 service determined at that point in time, well, if it's
8 a rate case within the first five years, there will be
9 a cost of service. At some point, there will be a cost
10 of service done, and proven savings, one half of the
11 proven savings will go to -- customers will reimburse,
12 will pay the Company for that, half of the proven
13 savings. And, it's a one-time adjustment when they
14 come in for a following rate case. The third rate
15 case, it will be strictly a cost of service. So,
16 estimated savings in the first rate case to the benefit
17 of ratepayers, proven savings in the second rate case,
18 again, benefits both customers and shareholders. And,
19 then, actual cost of service from the next rate case
20 on.

21 And, also, I would mention one thing,
22 one thing we haven't raised before is that, if the
23 Company comes in for a rate case in Year 10, and adds
24 on the savings in year ten, there was a concern that

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1 those -- that increase in the cost -- to the cost of
2 service would carry on beyond Year 10. To address
3 that, there's a sharing mechanism that, if they do
4 overearn after year 10, with the electric. There would
5 be a credit back to customers for that overearnings so.
6 Again, the idea with the whole merger is that it's a
7 ten year -- the savings issue will be addressed in the
8 ten years. And, the one-time opportunity for the
9 Company to earn on one half of the savings.

10 Q. Okay. Mr. Mullen, from Granite State Electric's -- or,
11 from the Staff's point of view regarding Granite State
12 Electric, I mean, how do you view the costs to achieve
13 and the reasonableness, etcetera?

14 A. (Mullen) As the other members of the panel have
15 mentioned, right now, the main thing is that we are
16 comfortable that there are reasonable estimates of what
17 the costs to achieve are going to be. They will be
18 trued up in the future. And, so, we're not just
19 relying on the estimates and going forward with those,
20 and that's -- that's not the last word.

21 Regarding the savings, and let me see if
22 I can address the Chairman's concern earlier, about how
23 these are being dealt with for Granite State. I think
24 I said something to the effect of "we're not getting

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1 into the savings on the Granite State side", and let me
2 clarify that a little bit. What I meant to say by that
3 is, due to the existence of the Five Year Rate Plan and
4 the earnings sharing mechanism, where the earnings
5 sharing mechanism allows the Company to earn up to
6 11 percent and retain the 1.33 percent difference over
7 the 9.67, that allows the Company to retain savings up
8 to that. Any earnings over 11 percent, the savings are
9 shared 50/50. Well, so, to the extent the Company
10 achieves savings, those results will be reflected in
11 their earnings, whatever the savings are. So, going
12 forward, if they achieve more savings, they get those.
13 We, because, again, under the Five Year Plan and the
14 earnings sharing mechanism, we don't have to separately
15 track those. They will be whatever they will be. Now,
16 after the end of the Rate Plan, any calculation of the
17 Company's earnings, there will not be -- the savings
18 will be totally reflected in there. So, when we
19 calculate the Company's earnings and say we wanted to
20 recalculate rates, all of the savings will be reflected
21 in the bottom line, and that's what rates will be set
22 on going forward. So, from there on, it's like a
23 strict cost of service.

24 A. (Gerwatowski) Could we just add something a little bit

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1 to that?

2 A. (LaFlamme) Yes, just to clarify a little bit, and I
3 agree with everything that was said, I think the main
4 distinction between the gas and the electric side is
5 that, to the extent that Granite State next changes its
6 rates after the Rate Plan Period, which is the
7 Five-Year Period that has, you know, limited changes,
8 and we clearly are not coming in for a base rate change
9 or base rate increase. After the Rate Plan, those five
10 years, if Granite State or when Granite State changes
11 its rates, there is no allowance for savings. So, 100
12 percent of the savings that would be embedded in the
13 cost of service at that time, 100 percent of it goes
14 back to customers. And, that is really the major
15 distinction. On the gas side, because we're providing
16 them, the customers with an upfront credit for
17 50 percent, until the second rate case, when we do a
18 second rate case that actually has the savings in it,
19 the Company is allowed to add back its 50 percent
20 share. So, ultimately, the -- on the gas side, your
21 cost of service for the ten year period, or until a
22 third rate case is filed, really represents your cost
23 of service, plus 50 percent of proven savings. On the
24 electric side, the Rate Plan for the first five years,

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1 the Company captures its share of savings for the
2 period after the Rate Plan, when rates change,
3 customers capture 100 percent of the savings.

4 Q. At this point, I'm going to move on with my questions.
5 We can certainly come back to the subject, if they
6 want. But can the Joint Petitioners comment on the
7 size of the market premium that is represented by the
8 purchase, the acquisition cost for this transaction?

9 A. (Laflamme) I could comment on that clearly. I believe.
10 In the testimony of Mr. Cochrane, and I certainly don't
11 profess to be a finance expert, but I think there was
12 an exhibit or several exhibits that actually mentioned
13 the size of the market premium, and there may be a
14 footnote in there to suggest there was a 16 percent
15 market premium. And, really, I think the intent of
16 that discussion in the exhibits was simply to indicate
17 that the size of the market premium that National Grid
18 was paying for KeySpan was well within the range
19 experienced by other major merger transactions.

20 Other than that, I'm not sure how
21 important the market premium is in a regulatory
22 environment. Clearly, the market premium is a premium
23 above what the price of the stock was trading at at
24 some point in time. It does not attempt to value the

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1 amount above book value, which really is what the rates
2 are set on. And, actually, that is what of a moot
3 point in this transaction as well, because both the gas
4 plans and the electric plans have agreed not to seek
5 recovery of acquisition premium.

6 Q. Just to keep going on this subject, is the source of
7 funds that is used to finance the merger, where is that
8 coming from?

9 A. (Laflamme) The cash transaction, which I believe is
10 \$7.2 billion or thereabouts, based on \$42 a share
11 offer, will be financed with debt at the parent
12 company, National Grid PLC level, with no recourse to
13 the operating companies. So, none of that debt will be
14 pushed down to either EnergyNorth or Granite State. It
15 will be all financed by the parent company.

16 Q. And, I have probably one last question, but, if the
17 Settlement Agreement is approved, how will the rate
18 changes for Granite State be implemented?

19 A. (Gerwatowski) When the Commission approves, assuming
20 the Commission approves the Settlement, 30 days from
21 that date we will, within that time period, within the
22 30 days, we'll file compliance tariffs, prior to the
23 date that they go into effect. Then, the rates would
24 go into effect 30 days from the issuance of that order.

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1 But we get the compliance filing in before then, so
2 they can review the tariffs and make sure they're
3 consistent with the Settlement, which has some exhibits
4 which support how we're going to calculate the rate
5 reduction.

6 MR. DAMON: Okay. I have no further
7 questions. Thank you.

8 CHAIRMAN GETZ: Thank you.
9 Ms. Hatfield.

10 MS. HATFIELD: Thank you.

11 BY MS. HATFIELD

12 Q. Mr. Gerwatowski, I just have one question for you. In
13 your joint testimony, on Page 6 of 42, and you
14 testified to this previously, about how the
15 \$2.2 million rate reduction would work for Granite
16 State customers. And, I'm wondering if you could just
17 give us a little bit more information about the impact
18 on the average residential customer's bill resulting
19 from that rate reduction?

20 A. (Gerwatowski) Sure. Ultimately, after the two phases
21 of the reduction are in place, as of January 1st, 2008,
22 the total bill reduction for the typical 500 kWh
23 residential customer would be approximately
24 2.6 percent.

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1 Q. Thank you.

2 A. (Gerwatowski) And, there are some -- that's on a total
3 bill. There are some, in the settlement itself, there
4 is an exhibit which provides a rate impact for the
5 first phase. And, the total -- the total reduction on
6 the distribution, although this is not a bill impact,
7 is 9 percent.

8 MS. HATFIELD: Thank you.

9 CHAIRMAN GETZ: Mr. Sullivan.

10 MR. SULLIVAN: Thank you. I will direct
11 my inquiry to the panel as a whole. And, to the extent
12 that you need some help from somewhere else, feel free to
13 say so.

14 BY MR. SULLIVAN

15 Q. My first issue, and my primary issue, if you will draw
16 attention to Page 99 of 117 pages of this proposal.
17 It's Section (I), has to do with the "Marking of
18 Underground Facilities". And, whoever would like to
19 field this question, would they explain the rationale
20 for guaranteeing the use of in-house personnel for any
21 time period, relative to mark-outs?

22 A. (Gerwatowski) I could start from the Companies
23 perspective. The rationale was to please the Staff,
24 who asked for it. So, they asked for a commitment

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1 regarding that issue, and this is what we offered.

2 Q. And, I guess, do we have an agreement that there is a
3 safety issue requiring the use of in-house only or is
4 that just a concession?

5 A. (Gerwatowski) No. No, that's not an agreement that
6 there's a safety issue. I think it is a concession
7 that, to the extent that anyone here in New Hampshire
8 had a safety concern, we had -- we were establishing a
9 mechanism where that safety concern could be addressed.

10 Q. And, potentially, isn't one of those mechanisms to
11 come, before you come in to do business in this state,
12 to address those concerns and show us how it is that
13 your proposals would be safe and not result in a
14 degradation of service?

15 A. (Gerwatowski) Well, I would agree with you if, on day
16 one, we were planning on breaking from our usual
17 practice in New Hampshire. But, in this instance,
18 we're proposing not to break with our past practice for
19 at least two years, and maybe even longer. And, the
20 provision really is only saying that, if, for whatever
21 reason, the Company believes that it would like to
22 change that practice, there is a process set up to
23 notify the Staff well in advance, and, if there are
24 concerns, get it addressed.

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- 1 Q. Am I correct that, on the gas side in New Hampshire,
2 and I think I am correct, that the in-house personnel
3 for marking is -- that's the way it's always been, but
4 that National Grid, they almost exclusively use outside
5 contractors to perform this?
- 6 A. (Gerwatowski) I'm not sure that that's a fair
7 statement, because there's a difference between
8 electric and gas practices. And, so, I don't know
9 whether you're distinguishing electric and gas.
- 10 Q. Does -- Well, with regard to gas, that's my concern,
11 and gas in New Hampshire, I am concerned with the -- an
12 outside company not used to dealing with underground
13 facilities being able to demonstrate at any time how it
14 can be safe or at least as safe as it is now. Does
15 anybody know what National Grid's ultimate policy is
16 relative to underground gas?
- 17 A. (Gerwatowski) Well, when you say "what is National
18 Grid's underground policy?", there's a different
19 practice in the various states. And, we honor what the
20 regulatory environment would, you know, prefer or
21 allow. And, we have different practices that are
22 occurring in the different areas of our both
23 prospective and existing service territories.
- 24 Q. I have seen that there's been a reference to this

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1 merger -- Mercer group, and there's been integration
2 teams. And, my question is, has any of the Joint
3 Petitioners identified any criticisms of the current
4 in-house marking program relative to accuracy or
5 safety?

6 A. (Gerwatowski) I don't know the answer to the question,
7 whether there's anything that's been identified in that
8 regard.

9 Q. Does anybody know?

10 A. (Frink) Well, the Staff isn't one of the Petitioners,
11 but the Staff is very satisfied with the marking out of
12 EnergyNorth's lines to date. They have a good history.
13 And, Staff asked for this, this piece of the
14 Settlement, to ensure that it would continue. And, we
15 don't -- for EnergyNorth, we can't compare it to what
16 the results have been for using outside contractors for
17 it. But we do know that the current practice works
18 very well. So, until the -- EnergyNorth has always had
19 the opportunity to, as far as the Commission is
20 concerned, could have gone to outside contractors.
21 There's nothing to prohibit it from doing that here at
22 the Commission. But, again, based on the history of
23 EnergyNorth's mark-outs, we would rather not see a
24 change. We have a good history there that we're

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1 comfortable with. It's not to say that something else
2 wouldn't be appropriate, but they're going to have to
3 demonstrate that it would be.

4 Q. And, perhaps, in following up on that, isn't it more
5 efficient to deal with that contingency now, prior to
6 letting them in and conducting business here as a joint
7 company?

8 A. (Frink) Well, that's the -- it's not really ripe, that
9 issue hasn't come before us yet. You know, again, the
10 evaluation wasn't done to see what the impact might be
11 from going to -- using outside contractors. Until they
12 propose that type of a way of marking out their lines,
13 it's really not the time to address it.

14 Q. In terms of them addressing the joint proposal and
15 talking about how they're going to maintain the level
16 of service or whether the proposal will not result in a
17 degradation of service, how can we say that we've
18 addressed that issue without talking about that issue
19 now?

20 A. (Frink) Well, we know, for two years, there won't be a
21 change in how they mark out lines. So, there will not
22 be any change in that component for at least two years.
23 At the end of two years, they may or may not propose
24 some change. And, if -- we don't know at this point,

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1 because we haven't really looked at it, as to whether
2 that's going to be a degradation of service or not. If
3 the Company comes forth and says "we prefer to use
4 outside labor for this", they would have to demonstrate
5 to us that that would be as safe and as cost-effective.
6 There's a lot of things that would go into it. But
7 they haven't made that proposal. Just the opposite,
8 they have agreed to not make any changes at this point
9 in time.

10 Again, they're not -- there's no
11 degradation of service, there's no change in how
12 they're doing things, at least for two years. And, in
13 two years, if that's something they want to do, then
14 we're going to have to consider it. And, at that time,
15 we would look at it and see if it would result in a
16 degradation of service. But, again, until it's
17 actually been proposed, put forth, it's kind of tough
18 to evaluate it.

19 A. (Gerwatowski) May I also add something here? I don't
20 believe this is a merger issue, because we're not
21 coming in as part of the merger proposing to change
22 anything. The question of whether EnergyNorth would
23 hire outside contractors preexisted the merger
24 petition. What we've done by this merger is, in fact,

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1 made a commitment that didn't exist before. And, so,
2 it's not really a merger-caused issue, I guess is what
3 I'm trying to say.

4 A. (Frink) And, I would back that up. Absent the merger,
5 there's no reason at all EnergyNorth couldn't come in
6 tomorrow, as far as the Commission is concerned, and --
7 well, it could actually implement that change without
8 even coming to the Commission. So, whether there's a
9 merger or not, there's -- there could be a change in
10 how they do the mark-outs. It's not -- That's not our
11 role. We'll look at the safety and the results of that
12 transaction, but typically we're not that -- that's the
13 Company doing their business.

14 Q. Anyway, again, when we talk about the series of
15 mergers, and I see this as Part 2 of the gas company,
16 and we're talking and trying to find ways to stave off
17 degradations in service, why isn't it appropriate to
18 deal with it now, rather than through some unknown
19 mechanism down the road? Let me follow that with, how
20 could there not be a degradation of service for someone
21 who has tipped us off as saying "we're looking at
22 outside people to come in and work on an in-house
23 facility and in-house pipes"? How is that not a
24 degradation of service issue?

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1 A. (Gerwatowski) You asked the question, Shawn, that, you
2 know, "why isn't it something that we should be looking
3 at?" I mean, let's just assume for the moment that we
4 all decide "let's have litigation over this". Well,
5 the Company's position is, we're not proposing to do
6 it, but we want to defend the practice, even though
7 we're not proposing to do it, just in case we decide to
8 do it three years from now, and that's what we'd be
9 litigating. And, that just seems completely
10 inefficient. And, so, I think that the answer really
11 is, we'll agree to two years, and there's a process set
12 up to litigate it, if it ever is necessary, because
13 we're not even proposing to do it. And, so, I think
14 that's really the answer that I would give to the
15 question.

16 Q. Now, in two years, my in-house people, who have worked
17 on this for -- the system has been around for probably
18 over one hundred years, and have that inside
19 institutional knowledge, and sometimes that's the only
20 way that they ever get things done, when it comes to
21 determining mark-outs. Now, in light of the fact that
22 we're going to be working on our facilities and knowing
23 where the pipes are going and covering them, how could
24 you ever hope to catch up to the growing gap in our

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1 institutional knowledge? When is that ever going to be
2 something that's close to even?

3 A. (Gerwatowski) I'm not sure that I understand the
4 question, perhaps because I'm not close enough to the
5 details of how it works.

6 Q. And, in terms of efficiency, if we -- aren't we just
7 earmarking a subject for litigation down the road, when
8 we should be using our administrative, legal, time
9 resources to resolve the issues now?

10 A. (Gerwatowski) I tried to answer that question a couple
11 of questions ago.

12 Q. And, can you answer those questions now, in terms of
13 the relative level of service that outside versus
14 in-house people do? Can you answer that today?

15 A. (Gerwatowski) Not until we have a concrete proposal on
16 what we would be proposing to do in New Hampshire. I
17 don't want to try to get what sounds like a circular
18 thing again, okay. In the absence of having something
19 concrete in front of us, there's nothing for us to be
20 proposing and litigating.

21 Q. All right. And, can you --

22 MS. BLACKMORE: At this point, I think
23 I'd like to just raise an objection to continuing the
24 discussion, in terms of raising issues that we've already

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1 heard from the panel are not really ripe for discussion,
2 in terms of safety. We are not making a proposal at this
3 point. So, I don't think it's relevant to discuss
4 hypothetical situations about how or whether it will be
5 safe to make such a change at this point.

6 CHAIRMAN GETZ: Well, I got the
7 impression, Mr. Sullivan, you were about to move on to a
8 different question. Was I correct?

9 MR. SULLIVAN: I was pretty well done at
10 that point.

11 MS. BLACKMORE: Okay.

12 MR. SULLIVAN: So, that would make the
13 objection moot, but I do appreciate it. And, the only
14 other thing I'd like to do is just take an opportunity to
15 speak with Mr. Spottiswood, who is here, and has sponsored
16 some testimony himself, to see if there are any follow-ups
17 that he has to the questions that I've asked.

18 CHAIRMAN GETZ: Take a second, please.

19 (Atty. Sullivan conferring with Mr.
20 Spottiswood.)

21 MR. SULLIVAN: I have no further
22 questions at this time.

23 CHAIRMAN GETZ: Okay. And, my
24 understanding then is that Mr. Spottiswood was going to

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1 take the stand, is that correct?

2 MR. SULLIVAN: Yes, he has some prefiled
3 testimony that he'll be speaking in support of, and it's
4 along the same lines as my cross-examination questions.
5 At the Board's convenience, we'll take that --

6 CHAIRMAN GETZ: I just wanted to verify
7 that that's where we were headed.

8 CMSR. BELOW: Yes, I have some
9 questions.

10 BY CMSR. BELOW

11 Q. I think in Mr. Laflamme's, maybe it was
12 Mr. Gerwatowski, made a comment early on that the
13 "service company allocation formula for KeySpan was
14 more robust than that for National Grid." Could you
15 elaborate on that? How is KeySpan's allocation formula
16 more robust?

17 A. (Laflamme) Yes. Simply stated, they use a three-prong
18 allocation process. So, within their -- within their
19 family of companies, they take a look at revenues, O&M
20 expenses, and assets or investment, to determine what
21 the individual company allocation would be, for
22 predominantly A&G expenses, items that can't be either
23 directly charged to a particular company because
24 somebody in the Service Corporation is actually working

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1 on a KeySpan Energy Delivery New York item or a Long
2 Island item or a Boston Gas item.

3 The National Grid methodology is a
4 one-tier allocation process. So, it simply looks at
5 O&M. I think both Companies feel that the use of a
6 three-prong approach actually is a better indicator for
7 the relative size of all the Companies.

8 Q. And, "A&G" is "Administrative and General" costs?

9 A. (Laflamme) That is correct.

10 Q. Okay. On the gas rate, Merger Rate Agreement, on Page
11 87 of 117 of Exhibit 3, just to be clear, the
12 Settlement -- the Rate Agreement Settlement requires
13 the Company, in this case EnergyNorth, to make a rate
14 case filing within six months of the merger closing
15 date, correct?

16 A. (Witness Laflamme nodding affirmatively)

17 Q. But it also requires that, as part of that rate case
18 filing, the Company will request temporary rates that
19 would not begin, not commence until a minimum of 12
20 months after the merger closing date?

21 A. (Laflamme) Correct.

22 Q. And, so, the effect of that, say, hypothetically, the
23 rate case filing was three months after the merger
24 closing date, temporary rates could not -- new

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1 temporary rates could not go into effect for at least,
2 well, nine months later from the rate case filing, 12
3 months later from the merger closing date. And, it's
4 that provision that fixes rates for a minimum of 12
5 months after the merger closing date?

6 A. (Laflamme) That's correct.

7 Q. Correct. Okay. Okay. As you may or may not be aware,
8 the day before this Settlement was filed, on May 15th
9 -- 14th, this Commission issued an order of notice in
10 DE 07-064 regarding rate mechanisms for energy
11 efficiencies and an investigation into the merits of
12 instituting for electric utilities appropriate rate
13 mechanisms, such as revenue decoupling, which would
14 have the effect of removing the obstacle to --
15 obstacles to encouraging investment in energy
16 efficiencies. And, that's an investigation at this
17 point, we haven't even had the prehearing conference on
18 that yet. But I have some questions as to both intent
19 and effect of the Settlement Agreement with regard to
20 possible matters that might be investigated and
21 considered in that other proceeding.

22 And, I guess the first question -- And,
23 this is really for all three parties to the Settlement
24 represented here. And, the first question is with

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1 regard to intent. Was there any explicit discussion or
2 consideration of things like possible revenue
3 decoupling mechanisms in the settlement discussions and
4 how the Settlement might or might not bear on those
5 future possibilities?

6 A. (Gerwatowski) May I start? We did not have a specific
7 discussion about decoupling, per se. But what we did
8 try to anticipate was that the Commission would take
9 actions in its normal course that would affect the
10 Company. And, there's an intention that the "Exogenous
11 Event" provision of our agreement could be implicated,
12 such that, just hypothetically speaking, if the
13 Commission adopted a decoupling order, and we have
14 various options, obviously, it could take into account
15 long-term plans or it couldn't, like you say "you have
16 to do it tomorrow", we would look to the Exogenous
17 Event provision and determine what kind of an impact
18 that would have on the expectations that were embedded
19 in the agreement. And, then, we'd be sitting with the
20 Staff to try to figure out a way to adjust around it
21 and take that into account, provided the \$100,000
22 threshold is met.

23 By way of example, if we were removing,
24 the Company today might be looking -- have agreed to

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1 the arrangement based on a traditional load forecast
2 and what we've been seeing for load growth, and that's
3 a part of the reason why we're able to agree to a
4 long-term plan. If we had to start decoupling
5 tomorrow, so that you couldn't, so that you'd be locked
6 in, you'd have to factor in something maybe up front to
7 take into account that our revenues are decoupled from
8 what actually happens when you do energy efficiency,
9 and we'd be in a discussion about the application of
10 the Exogenous Event provision.

11 So, I don't think there's anything here
12 that precludes the Commission from ordering decoupling
13 in any context. I think that it's covered by that
14 provision, as far as taking into account what was its
15 impact on this settlement.

16 Q. Mr. Mullen?

17 A. (Mullen) I would say, from Staff's perspective, revenue
18 decoupling was not particularly discussed on its own,
19 in terms of the effect of these provisions or the
20 intent of these provisions. There's more of a
21 discussion in terms of certain types of things that are
22 outside the Company's control and how it could affect
23 it. And, I think, as I mentioned in my testimony, it's
24 kind of a risk-sharing for Granite State to, you know,

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1 go forward for five years and have just limited
2 opportunities to adjust its rates. This is a way of
3 dealing with some of the things that are beyond its
4 control. But, you know, we didn't specifically talk
5 about "revenue decoupling". It's something that I
6 suppose, depending on whatever happens in that
7 proceeding, could fall under one of these provisions,
8 but that's about the extent of that.

9 Q. Mr. Traum.

10 A. (Traum) And, I would agree that, certainly, in my eyes,
11 revenue decoupling was not on the table at the point
12 when we were negotiating this. In terms of whether or
13 not it could be shoehorned into one of the Exogenous
14 clauses, that's something that I think we reserve
15 judgment on at this point in time. And, certainly, in
16 revenue decoupling or any approaches to incent more
17 energy efficiency, there are different ways to look at
18 it. And, in all likelihood, this panel won't be in
19 complete agreement when we get to that.

20 Q. Okay. Well, to take this a step further, that helps to
21 clarify intent, but let's dig into the effect a little
22 bit more. Because just observing the document, there's
23 a couple of things that could bear on this. Page 19 of
24 117 of Exhibit 3, the provision says "the distribution

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1 component of Granite State's rates shall be frozen from
2 the effective date through the end of the Rate Plan
3 Period." That's with a couple of, you know, conditions
4 that precede that. And, then, on Page 25 of 117, under
5 (D), "Traditional Cost of Service Rate Making After
6 Rate Plan Period", states "After the Rate Plan Period",
7 this is somewhat parse, but "After the Rate Plan
8 Period, distribution rate changes may occurred under
9 traditional cost of service (COS) principles", and it
10 goes on and says "As such, the Company is permitted to
11 file a COS rate case to change distribution rates
12 effective January 2013."

13 And, then, on Page -- the next page, 26
14 of 117, Item (3), "Revenue Neutral Rate Design",
15 there's a statement that "Nothing in this settlement
16 shall preclude the consideration of a request with the
17 Commission to make distribution rate design changes
18 that are revenue neutral to the Company."

19 A few sort of observations, and then the
20 question. Does the effect of the language about the
21 "cost of service principles" imply that -- that after
22 the Rate Plan Period, that rate changes would only
23 occur under traditional cost of service principles,
24 which may, you know, part of which may or may not be

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1 fully applicable under some mechanisms for energy
2 efficiency. And, also, the revenue neutral rate design
3 changes, some decoupling type mechanisms may have an
4 effect of revenue requirement neutrality, at least in
5 some rough way over some period of time, but it may or
6 may not result in revenue -- rate revenue neutrality,
7 rate neutrality -- or "revenue neutrality", I should
8 say, over shorter periods of time or even longer
9 periods of time. I mean, there's, you know, various
10 permutations.

11 And, so, you know, I guess the question
12 is, is the effect of this possibly to preclude either
13 during the Rate Plan period, which is a Five-Year
14 Period, or even possibly to some extent beyond that, to
15 constrain how distribution rates are set, in a way that
16 might preclude some decoupling type mechanism?

17 A. (Gerwatowski) May I take that, Commissioner?

18 Q. Yes. And, I'll add one more thing to consider as you
19 respond. When I read over the Exogenous factors, I
20 didn't see anything there that would obviously
21 accommodate some of the concepts that have been
22 implemented in other states, for instance, because it
23 talks about a "state-initiated cost change of more than
24 \$100,000" or a "reallocation of costs among supply,

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1 transmission, and distribution". And, as the order of
2 notice points out, it's these kinds of rate mechanisms
3 are more geared towards trying to weaken the link
4 between sales volume and profitability or meeting
5 revenue requirements.

6 A. (Gerwatowski) I think, in the first instance, the
7 reference to the "traditional cost of service
8 ratemaking" after the plan, that is not intended to
9 effect, in any way, a revenue decoupling, which I would
10 see as a rate design issue. I think we were really
11 talking about the difference between being able to file
12 a traditional revenue requirement and getting a rate
13 adjustment. So, I can state flatly that, when the Rate
14 Plan is over, there is nothing in there that has any
15 impact on or is affected by a revenue decoupling order
16 that requires a new rate design.

17 And, I think one thing that is
18 fundamental that I don't think actually presents an
19 obstacle to the Commission for revenue decoupling, but
20 it's important to have in mind here is that, in
21 agreeing to a Five Year Rate Plan, we absolutely took
22 into account the history that we have had on the load
23 growth, because that does help, help a company avoid a
24 rate case. You know you're going to get additional

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1 revenues in. And, so, when we agree to a Five Year
2 Rate Plan, we absolutely internally looked at what the
3 history has been for load growth and said "This is
4 okay. By the combination of the savings and the load
5 growth that you'd expect to get in the Granite State
6 territory, we can operate our business fine with that
7 expectation."

8 Now, having said that, that doesn't mean
9 that you couldn't implement a revenue decoupling
10 mechanism. I think there are ways to implement revenue
11 decoupling so that we're clearly decoupled from that
12 load growth, but yet make an adjustment to this plan in
13 the context of an exogenous event, which compensates in
14 a way that keeps us neutral from what actually happens
15 within energy efficiency.

16 So, I am -- I'm trying to, and it's
17 important to recognize what our intentions were, but I
18 also want to recognize that there is no intention here
19 to prevent a new direction that the Commission wants to
20 go in with regard to a rate design issue like that.
21 But, in fact, it was material to us that we would have
22 an opportunity to capture some additional revenue as a
23 result of what naturally occurs in our service
24 territory. I don't know if I've answered your

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1 question?

2 Q. That helps. Just another thing to consider as we get a
3 couple more responses. I think in that order of notice
4 we raised the question of whether such mechanisms or
5 some such mechanisms, like revenue decoupling, would,
6 under New Hampshire law, be an alternative form of
7 regulation that somewhat departs from traditional -- at
8 least some elements of traditional cost of service
9 regulation. We don't know the answer to that, but
10 that, you know, I'm sort of raising the question
11 because it's an open question.

12 So, Mr. Mullen or Traum?

13 A. (Mullen) Well, as for the alternative forms of
14 regulation, I guess, you know, it remains to be seen
15 what happens in that proceeding and what potential
16 mechanisms may or may not come out of it. In terms of
17 the agreement here, as Mr. Gerwatowski stated, you
18 know, there was no intent to try and preclude the
19 Commission from being able to go in one direction or
20 anything like that. It was just a matter of trying to
21 determine the risk-sharing provisions of this
22 Settlement Agreement. And, that's how we were going
23 about it.

24 A. (Traum) I guess I'd break it into two parts. I'd agree

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1 with Ron that, at the end of the Five Year Rate Plan
2 Period, the word "traditional" I don't think is one
3 that we have to hang or set our hats on. But, with
4 regards to the Rate Agreement for the five years, one
5 thing that was critical in there was the 9.7 --
6 9.67 percent return on equity. And, that's based on
7 the kind of risk that shareholders have under the
8 traditional mechanism or the mechanism approved here.
9 Under a lot of decoupling mechanisms, there can be
10 risks shifted to ratepayers from stockholders. And, if
11 the Commission were to do something on that broad a
12 scale, I think that would be in conflict with the five
13 year agreement we're reaching here.

14 Q. Okay. Another question to consider, well, is on Page
15 12 of 117, one of the provisions of the Settlement
16 Agreement is, under VI(1), is that "This Settlement is
17 expressly conditioned upon the Commission's acceptance
18 of all of its provisions, without change or condition."
19 If the Commission does make any changes or conditions,
20 I'm paraphrasing here, then any of the Settling Parties
21 -- that any of the Settling Parties and Staff do not
22 agree to, then the whole thing can be sort of void.

23 So, I guess, you know, a question to
24 consider is whether some harmonizing with this other

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1 proceeding might be something that the parties might
2 consider as a possible condition or even amendment to
3 the Settlement Agreement? Just, I mean, I'm speaking
4 just for myself in the hypothetical, but because we do
5 have this other proceeding where there does appear to
6 be potentially some conflict.

7 A. (Gerwatowski) Do you mean that the parties would
8 convene another negotiating session, taking into
9 account the decoupling proceeding and then offer
10 something to the Commission on what the effect would be
11 on the agreement if, in fact, there was a decoupling
12 order, is that what you mean?

13 Q. Potentially, yes.

14 MR. DAMON: Could I request a brief
15 recess, so that at least the Staff could talk with the
16 Staff witnesses about this point? This is an extremely
17 important question, and one that we really haven't come in
18 here prepared to answer in detail, at least from the
19 Staff's witnesses' point of view.

20 CHAIRMAN GETZ: Well, let's see, want to
21 move onto some other questions, and then, when the Bench
22 is done with its questions, that maybe a good time to take
23 a brief recess to discuss these.

24 CMSR. BELOW: I appreciate that. I'm

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1 putting people on the spot that's beyond where they want
2 to be on their own.

3 BY CMSR. BELOW

4 Q. One more question. In Mr. Mullen's, in your testimony,
5 on Page 4 of your prefiled testimony, you expressed --
6 you expressed the concern that "Staff had observed over
7 earnings for the calendar year 2006 amounting to over
8 \$2 million for Granite State." And, then, you went on
9 the next page, on Page 5, you started to describe the
10 "2.2 million annual distribution rate reduction".

11 Would it be fair to say that there's some rough justice
12 between those two numbers? That there's the agreement
13 on the reduction in distribution rate reflects in part
14 some attempt to create some rough justice as to an
15 apparent overearnings situation?

16 A. (Mullen) Yes, that's a fair statement.

17 Q. Mr. Traum? Mr. Gerwatowski?

18 A. (Traum) I would certainly agree with that.

19 A. (Gerwatowski) Yes. Yes, that's right.

20 CMSR. BELOW: All right. Thank you.

21 CHAIRMAN GETZ: All right. First of
22 all, thank you, Mr. Damon and the panel, for following up
23 and explaining more, in more detail, the "cost to achieve"
24 issues. I just have two issues I wanted to pursue.

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1 BY CHAIRMAN GETZ

2 Q. First, for Mr. Mullen and Mr. Traum, with respect to
3 Granite State Electric and the -- and I guess it's two
4 questions. The first is, would it be fair to conclude
5 that the introduction of these Exogenous Event
6 provisions would typically have the effect of reducing
7 the risk that a company would face in earning its
8 allowed return?

9 A. (Mullen) Yes. There's some risk reduction there, yes.

10 A. (Traum) I would agree with that, recognizing this is a
11 Five Year Plan, and it's symmetric and it can also go
12 the other way.

13 Q. And, is it your position that, even in light of that
14 reduced risk or in correlation to that reduced risk,
15 that the 9.67 agreed upon return on equity is a
16 reasonable return in relation to those risks?

17 A. (Traum) For this kind of a plan, yes.

18 A. (Mullen) I would agree. And, again, I would repeat
19 what Mr. Traum just said. The Exogenous Event clauses
20 work two ways, if the costs are going up or if costs
21 are going down.

22 Q. Okay. Thank you. And, the other issue was, I guess,
23 for the entire panel. Going back to some -- there were
24 some consumer comments filed on February 21, two

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1 filings by New Hampshire Legal Assistance, on behalf of
2 The Way Home and Pamela Locke, and then there was a
3 comment filed by the Community Action Agencies on March
4 6th. And, I guess the way I would summarize those,
5 those three comments, was that they're asking that at
6 least the existing commitment to the low income energy
7 efficiency programs by KeySpan be maintained. And,
8 then, I guess that they would also prefer that they be
9 increased. And, my question is, during the
10 negotiations, were these comments taken into
11 consideration and what's the end effect of the
12 Settlement Agreement with respect to the issues raised
13 by New Hampshire Legal Assistance and Community Action
14 Agencies?

15 A. (Traum) Certainly, if I may? Those were issues that
16 were discussed in the settlement talks. And, the
17 Settlement is silent on energy efficiency and low
18 income programs, but the underlying assumption is that
19 the level of activity by the Company is going to -- is
20 not going to decrease. There's going to be no net
21 harm. And, as I had said earlier, we think that the
22 combination of the two companies is going to increase
23 the expertise and potential efficiencies of providing
24 these kinds of programs, which is we expect will be a

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1 net gain.

2 A. (Mullen) And, if I could just add on the electric side,
3 one thing the low income customers, along with all
4 other customers, will be getting is a significant rate
5 decrease, too. So, that can't be forgotten either.

6 CHAIRMAN GETZ: Okay. Then, I guess
7 before we allow opportunity for redirect, we'll also allow
8 -- take a recess so the folks can discuss the issue of the
9 effect of the decoupling or the effect of this merger
10 agreement on potential actions that may occur as a part of
11 docket 07-064. So, we will take a brief recess. Thank
12 you.

13 (Recess taken at 3:01 p.m. and the
14 hearing reconvened at 3:21 p.m.)

15 CHAIRMAN GETZ: Mr. Damon, do you have
16 something to report?

17 MR. DAMON: No. But, if Commissioner
18 Below could continue his line of questioning, we'd be
19 prepared to answer that.

20 WITNESS GERWATOWSKI: I was nominated to
21 make a comment on behalf of the parties, --

22 CMSR. BELOW: Okay.

23 WITNESS GERWATOWSKI: -- if that helps?

24 CMSR. BELOW: Sure.

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1 WITNESS GERWATOWSKI: And, I hope I can
2 do it justice. I'm sure they will chime in if I don't
3 have it precise enough.

4 A. (Gerwatowski) But we convened and discussed the issues
5 you raised, which are very important ones, they're good
6 questions. And, here's how I would frame where we are.
7 First of all, this was a very complex and delicately
8 negotiated agreement, with many, many components. And,
9 while it looks like you can read the electric side
10 independent of the gas side, there were trade-offs that
11 were going on in this negotiation that are really hard
12 to go and try to redo in another context. So, there's
13 a reluctance on our part to want to try to go off and
14 renegotiate.

15 Secondly, I think we're all in agreement
16 that the Commission is not precluded from moving
17 forward, this agreement is not intended to preclude the
18 Commission from issuing a decoupling order and require
19 Granite State to decouple revenues in some way.
20 However, there are many variations on that theme that
21 could take place and there are many different
22 mechanisms that could be imposed and -- or made a part
23 of the regulations or regulations could take into
24 account long-term plans. It could decouple revenues

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1 and have other lost revenue mechanisms associated with
2 it. And, so, there are a various range of outcomes
3 that could occur, some outcomes that would have really
4 no impact on the benefit of the bargain that was
5 negotiated, others that could, that may trigger
6 exogenous events, which then we would have to go back,
7 as parties to the agreement, look at it, and sort out
8 how to come back and make a proposal to make an
9 adjustment. But it's far uncertain as to whether we
10 would even get to that point.

11 So, where we are is we think we have an
12 agreement which was written, has taken into account,
13 not necessarily revenue decoupling, but the possibility
14 that the Commission could have any kind of docket to
15 change regulations. And, we would prefer to leave
16 things as they stand and commit that this doesn't
17 preclude the Commission from delving into this area and
18 requiring decoupling. We just need to see what the
19 ultimate outcome is at that time to determine whether
20 it triggers provisions in this agreement which would
21 have us come back and make some adjustments regarding
22 the benefit of the bargain.

23 Hopefully, I've stated that accurately
24 enough.

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[Panel: Gerwatowski|Laflamme|Frink|Mullen|Traum]

1 A. (Mullen) I would just agree with Mr. Gerwatowski's
2 statement.
3 A. (Traum) I think I'm going to agree also. The docket
4 that's been mentioned, it only came out -- the order of
5 notice only came out after the parties in this Merger
6 Agreement had spent countless hours in negotiations.
7 Remember, this was filed, I believe, back last August,
8 and the agreement was basically reached before the
9 order of notice even came out. And, then, even the
10 order of notice is, I think, is much broader than
11 decoupling. It's to look at rate mechanisms for energy
12 efficiency. And, that could mean many things, as Ron
13 has alluded to, that may or may well not have an impact
14 on this Settlement Agreement. So, would rather just
15 hold off and say, you know, we'd appreciate the
16 Commission approving the settlement document as is.

17 CMSR. BELOW: Okay. Thank you.

18 CHAIRMAN GETZ: Is there anything in the
19 nature of redirect or additional questions for the panel?

20 MS. BLACKMORE: No, I don't have any
21 redirect. But I would just like to point out that Exhibit
22 6 is not actually confidential, even though the actual
23 paper says "confidential" on it. At one point in time
24 that information was being kept confidential, but I think

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1 it's been released now.

2 CHAIRMAN GETZ: Thank you. Well, then,
3 if there's nothing else for the panel, then the witnesses
4 are excused. Thank you very much. So, Mr. Sullivan, if
5 Mr. Spottiswood could take the stand and you could conduct
6 your direct please.

7 MR. SULLIVAN: Yes. Thank you.

8 (Whereupon Kevin Spottiswood was duly
9 sworn and cautioned by the Court
10 Reporter.)

11 MR. SULLIVAN: With the Board's
12 permission, if I could stand while I do this?

13 CHAIRMAN GETZ: Please.

14 MR. SULLIVAN: I'm much more
15 comfortable.

16 KEVIN SPOTTISWOOD, SWORN

17 DIRECT EXAMINATION

18 BY MR. SULLIVAN

19 Q. Mr. Spottiswood, would you give us your full name
20 please.

21 A. My name is Kevin Spottiswood.

22 Q. And, in what capacity are you here on behalf of the
23 union?

24 A. I am speaking on behalf of -- I'm Unit Chair for Local

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[Witness: Spottiswood]

1 12012-3.

2 Q. And, about how many union members does that comprise
3 here in New Hampshire?

4 A. I'm sorry, it's around 65 members.

5 Q. And, what is your -- who do you work for?

6 A. I work for KeySpan.

7 Q. And, what is your title?

8 A. I am a Street Technician, MSF A-Technician, Foreman.

9 Q. And, for those of us who may not know what you actually
10 do on a day-to-day basis, explain what your job is
11 within KeySpan.

12 A. I've been at KeySpan for 17 years, and I'm a foreman of
13 a crew. We respond, we respond to emergencies, do
14 mark-outs, do installations of that sort. So, there's
15 a multiple of jobs that we do out in the field.

16 Q. Have you, yourself, performed or observed any mark-outs
17 of underground gas pipes?

18 A. Yes, I have.

19 Q. And, in conjunction with this proceeding or this
20 docket, have you prepared any written testimony?

21 A. Yes, I have.

22 MR. SULLIVAN: And, if I could, if the
23 Board would accept my prefiled testimony as marked for ID,
24 and I think it's Exhibit 9.

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[Witness: Spottiswood]

1 CHAIRMAN GETZ: It will be so marked.

2 (The document, as described, was
3 herewith marked as Exhibit 9 for
4 identification.)

5 MR. SULLIVAN: Thank you.

6 BY MR. SULLIVAN

7 Q. Mr. Spottiswood, I'm going to draw your attention to
8 the portion of the Settlement Agreement that references
9 the marking of underground facilities. Do you remember
10 that section?

11 A. Yes, I do.

12 Q. Would you explain, in terms of the effect of that
13 section on the overall Settlement, where do you stand,
14 in terms of opposed or in agreement, with the overall
15 Settlement?

16 A. Well, I'm opposed to outsourcing mark-outs, as you may
17 expect. I think, when it was first proposed, it was
18 proposed as to keeping it in-house, and it wasn't
19 proposed by the union, and it was proposed by the
20 Staff. We agreed with that. We liked that. And,
21 then, the Company came back with a two-year limitation
22 before they could come to the table and talk to the
23 union, but they could come to the -- and they had to
24 notify the Staff six months prior to that.

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[Witness: Spottiswood]

1 Q. Now, Kevin, if I could, just to give some context to
2 this, exactly what is the -- what do the in-house
3 marking people do?

4 A. Well, in the New Hampshire area, there's six, six to
5 seven people that mark out facilities on a, you know,
6 weekly basis. Everybody can do it, everybody's trained
7 to do it. But, on a weekly basis, their job title is
8 the six or seven in that crew that receive mark-outs or
9 damage prevention notices via computer, and they go out
10 and mark out the facilities for contractors or
11 homeowners or whoever else that request a mark-out.

12 Q. And, what are the safety issues that you're concerned
13 with?

14 A. Some of my concerns are, in that crew, I mean, we
15 average probably 15 years of experience in the Company.
16 You know, in some situations, it's very cut and dry,
17 you go out there and you tie onto a service and you can
18 mark out a service, sometimes you have to mark out
19 developments, you know, miles of main or services and
20 whatever. But there's a lot of instances out there,
21 and, remember, where you have a one hundred plus year
22 old system that, you know, records aren't -- we don't
23 have the records, you know, tracer wire isn't there.
24 There's a lot of unseen situations that arise during

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[Witness: Spottiswood]

1 the day that you have to either, you know, rely on your
2 experience or, you know, you have to take some extra
3 time to investigate and to actually -- to get the
4 mark-out done correctly. There's a lot of unseen
5 circumstances out there due to, you know, errors in the
6 system, errors in operation, or whatever that we come
7 across that we have overcome.

8 Q. Have you had an opportunity to observe mark-out
9 personnel from other utilities in action?

10 A. I can only -- I've been associated with some of the
11 other guys, but it's only electric and cable. Nobody
12 that I know of or have I ever seen have done mark-outs
13 for gas. And, they do have situations, I know, like
14 this past week, we did some mark-outs or we do -- we
15 call in some DigSafes for our work, our nonemergency
16 work. And, one of my concerns, and it happened this
17 week, is the company that we called to do the mark-out
18 for us or that does the electrical mark-out or
19 whatever, actually called us back and asked us to put
20 off our jobs, because they didn't have the manpower to
21 get the job done at this present time. So, they asked
22 if we could postpone our work so they could catch up on
23 theirs. And, I kind of found that as being kind of
24 odd.

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[Witness: Spottiswood]

1 Q. One of the things that you probably heard discussed
2 during the cross-examine portion was that the notion
3 that we could deal with this issue in two years or so,
4 do you remember that?

5 A. Yes, I do.

6 Q. What concerns do you have about addressing this type of
7 an issue two or more years from now?

8 A. I don't know where "two years" ever came from. I guess
9 it was the Company proposal on the -- keeping the
10 mark-outs in-house. And, I guess my concern would be,
11 or I guess it's funny that, the way I look at it is,
12 it's a very integral part of our business, you know?
13 And, I've never used this forum as a union company
14 forum. I've never asked for wage increases or bodies
15 or anything like that. I'm speaking on behalf of
16 safety and safety only. The Company is willing to
17 invest a lot of money to increase their response time,
18 bodies, supervisors, equipment, the whole nine yards.
19 They're willing to invest money and putting new pipe in
20 the ground in excess of what we've done in the past.
21 And, I don't know why they can't commit on this or to
22 say for a longer period of time, when there's no money
23 involved, as part of start-up costs, it's there. We do
24 it today. And, I have a hard time with that. I really

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[Witness: Spottiswood]

1 -- I'm not sure why that is.

2 Q. In terms of the actual head-to-head match-up, do you
3 anticipate two years from now that there will be any
4 significant changes in mark-out procedures or
5 technology?

6 A. If there is, great. Super. We've, you know, we do --
7 you know, technology changes all the time. We conform
8 with the technology. If something is out there that's
9 better, you know, they bring it to us and we use it, we
10 do it, and we accept it. So, I don't know why
11 technology would prevent us from doing it. We change
12 with technology on a consistent basis.

13 Q. In the future, if a docket ever were to be opened on
14 the issue of mark-outs, do you intend to be involved?

15 A. Yes, I do intend to be involved.

16 Q. Can you envision any circumstances where the outside
17 contractors would have access to some technology or
18 knowledge that you don't have access to?

19 A. I would hope not again. I would hope we would be given
20 the same ways and means that they would be given. Like
21 I said, I think we can do the job and do the job
22 better. There's people that have been doing it for
23 year and years and years. I'm not sure how I'm going
24 to be -- I would be hard-pressed to be convinced to

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[Witness: Spottiswood]

1 have somebody come here that hasn't done our system
2 before, and that somebody can do a better job than I
3 could for being here 17 years. I take my job serious.
4 There's a lot of prep work in doing that type of work.
5 We were merged through three companies prior to
6 KeySpan, the Eastern Enterprises, there's three
7 divisions, records were different in each division.
8 So, there's a lot of differences, and somebody would
9 have to really, really do a lot of convincing to show
10 me and to prove to me that it would be better, not
11 cheaper, but better for safety sake.

12 Q. Do you use gas in your own home?

13 A. I use propane.

14 Q. Do you, on a weekly or monthly basis, handle live gas?

15 A. Yes.

16 Q. Is that something you feel should be avoided, if you
17 can?

18 A. Yes. Yes. Absolutely.

19 Q. Do you think that, in your own mind, there's any reason
20 to wait for the Commission to address this issue for
21 two years?

22 A. I don't. I think it's a forum that, you know, like
23 we've done with the other items, you know, the response
24 time, the cast iron and bare steel replacement, I don't

[Witness: Spottiswood]

1 know why we would have to wait. It's a commitment.
2 The Company shows that its safety is the number one
3 priority, and it was shown. And, you know, just for
4 the short period of time that National Grid's been
5 coming into the yards, I truly believe that. So, I
6 don't think we should wait. I mean, that's why I'm
7 here today. I mean, I just think it's a forum, and,
8 like I said, that it was brought up prior to me
9 bringing it up. So, I just don't people to think it's
10 a union, you know, company issue, it's not. It's a
11 safety issue. And, you know, there's no reason that we
12 couldn't address it for the long term, opposed to, you
13 know, putting a window on it.

14 Q. And, if, during the cross-examination phase, if someone
15 wants to ask you questions about your experiences of
16 in-house marking versus outside contractor marking, are
17 you willing to address those questions?

18 A. Absolutely.

19 MR. SULLIVAN: I have no further
20 questions of this witness. I would, however, move to
21 strike Exhibit 9 as ID and move it as a full exhibit.

22 CHAIRMAN GETZ: Okay. We'll address all
23 of the exhibits at the close of the proceeding.

24 MR. SULLIVAN: Very efficient. Thank

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1 you.

2 CHAIRMAN GETZ: Ms. Blackmore?

3 MS. BLACKMORE: I have no questions for
4 the witness.

5 CHAIRMAN GETZ: Mr. Damon?

6 MR. DAMON: Yes, just one.

7 CROSS-EXAMINATION

8 BY MR. DAMON

9 Q. Mr. Spottiswood, the Settlement Agreement, starting on
10 Page 96, contains a number of reliability and safety
11 measures that the Joint Petitioners have committed to
12 adopting, some of them in relation to a merger and some
13 of them independent of a merger closing, actually.
14 And, other than the provision regarding the marking of
15 underground facilities, do you feel that these other
16 provisions are reasonable ones to pursue and do you
17 support them?

18 A. Yes. I think the mark-out issue is something I
19 definitely wanted to pursue. There was a clause still
20 left in there that they have the right. And, as it was
21 pointed earlier, that, if they come to the distribution
22 side of the business, to the production side of the
23 business, or any other type of business, we would have
24 to sit down and negotiate. And, we left that in there.

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[Witness: Spottiswood]

1 We didn't, you know, like I said, it wasn't a union
2 company thing. The Bare Steel Program, they're
3 replacing bare steel, that that's a good thing, that's
4 a real good thing. Cast iron, again, that's another
5 good thing.

6 I think I brought it up in the prior
7 testimony or some of the workshops, that my big concern
8 was some of the people that were doing the job I don't
9 think I had issues with that. I don't think they were
10 as qualified as some of the people as they could have
11 been doing the job, and we've had some instances in the
12 past where, you know, some of the product that's been
13 put in the ground hasn't been put in the ground
14 properly. And, it's near and dear to me, because I'm
15 the one that has to respond to something that was
16 installed incorrectly by somebody that should have been
17 putting it in correctly. I think you guys have
18 addressed that. You've addressed the issue with the
19 supervisors are, you know, the load is lessened for the
20 supervisors. I think the Company is addressing it as
21 far as they're starting to hire some inspectors to go
22 out there and inspect some of the work that's being
23 installed. So, absolutely, I think we're definitely on
24 the right track as far as that stuff goes.

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[Witness: Spottiswood]

1 MR. DAMON: Thank you.

2 CHAIRMAN GETZ: Mr. Traum?

3 MR. TRAUM: No thank you.

4 BY CMSR. MORRISON

5 Q. Mr. Spottiswood, --

6 A. Yes.

7 Q. -- could you enlighten me as to some of the
8 technology involved in finding underground gas lines?

9 A. Sure. We have old map books that a lot of the trucks
10 contain. There's some in some of the rooms I think on
11 each property. That kind of contains the old system,
12 like the old cast iron system, some of the, you know,
13 bare steel. I think it was last updated in the maybe
14 '90s, '80s or '90s, I'm not 100 percent sure, I
15 apologize for that. But, when KeySpan took over, what
16 we ended up doing was went into a computerized system.
17 What we do now is we'll -- somebody will do a job or
18 somebody will put in a piece of pipe, they will take a
19 record, give it to the supervisor, the supervisor will
20 then pass it, we'll do some casbuilding, and then it
21 will pass down to master records and it will get put
22 into the computer system. And, in order to find, say,
23 27 Jones Street, you punch it up on a computer, 27
24 Jones Street, if you've done everything right, will

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[Witness: Spottiswood]

1 punch up and you can find, you know, the plastic
2 service or bare steel service or if there's any repairs
3 that have been done to this service, if it's been
4 retired.

5 But our own, you know, and that's -- and
6 then we go out and, I'm sorry, I jump around a lot, but
7 then we'd go out and we also have filing cabinets that
8 we can find there's a paper copy of the records in
9 there. And, then, we go out, we either, if there was a
10 tracer wire there, in some cases there's not, you know,
11 plastic pipe with no tracer wire, you have to use the
12 records that you found. You have to -- If there is
13 tracer wire there, there's instruments that we use that
14 we can tie on to this equipment, mark it out, out to
15 the main, or however many services are on that street
16 or mains are on that street.

17 But most of our knowledge comes out of
18 our computer system, because, when we go out for calls,
19 that's basically what we have to fall back on. You're
20 out in the field anyways, you get a call, you're not
21 going to drive back to the shop, you're going to go out
22 to the site and do the job that, you know, whatever is
23 requested from you.

24 Q. So, you've got some -- is there a system on the truck

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[Witness: Spottiswood]

1 or in your group that allows you to link remotely up to
2 a computer system, it tells you about the site as best
3 it knows?

4 A. Yes.

5 Q. Do you have any kind of technology that peers into the
6 ground and can find a pipe that's used?

7 A. Peers into the ground?

8 Q. You know, looks into the ground?

9 A. No. Not to my knowledge anyway. What you do is, you
10 have a locator.

11 Q. Uh-huh.

12 A. If you can locate -- If you can find a piece of the
13 pipe, if it's steel, --

14 Q. Yes.

15 A. -- you can attach a positive ground to it, and negative
16 ground, you ground somewhere, and you can actually
17 transmit an FM signal through that pipe and you can
18 locate underground.

19 Q. Okay. So, that's how you do it, through an FM signal?

20 A. Through an FM signal.

21 Q. Now, when you bring in -- when you replace a pipe or
22 when you find a pipe that previously you didn't know
23 was there, does that get put into a global positioning
24 system?

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[Witness: Spottiswood]

- 1 A. No GPS. No.
- 2 Q. No GPS?
- 3 A. No.
- 4 Q. So, it's that low tech?
- 5 A. At this point, it's low tech. And, granted, that's,
6 you know, for the last 10, 20 years, we put tracer wire
7 over plastic. But then there was a spell in between
8 that we used -- we didn't use wire, we used metallic
9 tape.
- 10 Q. Yes.
- 11 A. If that metallic tape is now corroded, it doesn't send
12 a signal, you can't transmit an FM signal through a
13 plastic pipe.
- 14 Q. Sure.
- 15 A. So, you know, you're against the odds there. Or, if
16 you have a record, that's good. Or, if that record has
17 been updated, that's good. But that doesn't always
18 happen. That's the problem. There's a lot of
19 instances out there where that record may not even be
20 in existence. You know, there's issues, situations out
21 there where, you know, you go out there blind. And,
22 you --I'm sorry, go ahead.
- 23 Q. When was the last time your crew was wrong?
- 24 A. Wrong? My crew? I'll be honest with you, I don't do

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[Witness: Spottiswood]

1 as much as the mark-out people do.

2 Q. Uh-huh.

3 A. I don't know, to be honest with you. I don't know how,
4 if I'm going out to mark out a service to do
5 retirement, I think we'd pretty much be -- I think we'd
6 be right, if I had every ways and mean to find it, and
7 they give us the ways and means and the time to find
8 it. I did mark-outs last week. I didn't get a call
9 this week, so, so far so good.

10 Q. You didn't see it on the television then.

11 A. I would see Randy next week, I think, if I was wrong.
12 So far so good.

13 CMSR. MORRISON: All right. Thank you.

14 CHAIRMAN GETZ: Good afternoon,

15 Mr. Spottiswood.

16 THE WITNESS: Good afternoon.

17 CHAIRMAN GETZ: I just have a couple of
18 follow-ups.

19 BY CHAIRMAN GETZ

20 Q. I mean, there's one thing in your testimony, it says
21 that "The proposed settlement would conditionally
22 permit the use of outside contractors to mark out the
23 company's underground gas lines." When you say
24 "conditionally permit the use of outside contractors",

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[Witness: Spottiswood]

1 were you talking about the two year provision to come
2 back and ask for permission?

3 A. Yes. In my -- As I went through this process, I've
4 kind of researched what has happened in some of the
5 other facilities. And, in the Niagara Mohawk merger,
6 mark-outs were privatized, they were given out to an
7 outside contractor. And, that's kind of all I have to
8 go with right now, is, you know, their short history of
9 the mergers. And, I guess that's what I'm concerned
10 with, you know, that it's going to follow us up into
11 the New Hampshire region.

12 Q. But I take it that you're not concerned about safety
13 over the next two years, because it will be the same
14 six or seven?

15 A. Right. Right. And, the way we do it is, it's a
16 seniority, it's a bidding process. If a person leaves
17 for a job, you bid for that job, but it's based on
18 seniority. And, so, you know, you get a lot of senior
19 people going this type of work. So, people that have
20 been here, like I said, on average, 15 and 16 years.
21 So, I am not concerned. I think the people who are
22 doing the job right now do a heck of a job. And, we do
23 like 15,000 mark-outs a year, roughly on average. And,
24 I think our hits per thousand, I don't know exactly

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[Witness: Spottiswood]

1 what they are, but I've been told they've been very,
2 very good per thousand.

3 Q. So, would it be a fairer way for me to characterize
4 your position is that, basically, you just can't
5 conceive of any possible set of circumstances where
6 outside contractors could do as good a job as inside
7 personnel, so why don't we just acknowledge that now
8 and preclude outside contractors from ever being used
9 for marking out?

10 A. Yes. Yes. I mean, I know what I went through when I
11 came into this department to learn how to do that. I
12 was very uncomfortable. But I had people to fall back
13 on. I had people that were there for years and years
14 and years to help me, guide me along. Now, I feel
15 comfortable, when a situation arises, I feel I can
16 handle that situation. I don't know where their
17 comfort zone, how long it would take them to get their
18 comfort zone. And, I don't think that we're in a
19 position to, you know, there's -- I don't think we're
20 in a position to let that happen. I don't think we're
21 in a position or we don't have the time for people to
22 become "comfortable" with a system they have never been
23 and seen before.

24 So, I think that's where I base it on

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[Witness: Spottiswood]

1 safety. I just don't think somebody could come in
2 here, without knowing our system, without, you know,
3 that's one hundred plus years old, that could do as
4 efficient job as somebody that's been doing it for 15,
5 16 years. I just -- I have a hard time believing that
6 that's the case.

7 CHAIRMAN GETZ: Mr. Sullivan, any
8 redirect?

9 MR. SULLIVAN: No redirect. Thank you.

10 CHAIRMAN GETZ: Okay. Anything further
11 for Mr. Spottiswood?

12 (No verbal response)

13 CHAIRMAN GETZ: Hearing nothing, then
14 thank you.

15 THE WITNESS: Thank you very much.

16 CHAIRMAN GETZ: You're excused. Is
17 there any objection to striking the identifications and
18 entering the exhibits as full exhibits?

19 MR. SULLIVAN: No.

20 CHAIRMAN GETZ: Then, hearing no
21 objection, they will be admitted as full exhibits. Is
22 there anything else that we need to address before
23 providing the opportunity for closing statements?

24 (No verbal response)

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1 CHAIRMAN GETZ: Hearing nothing, then,
2 we'll start with you, Mr. Sullivan.

3 MR. SULLIVAN: Thank you. I feel
4 comfortable that I can just summarize Mr. Spottiswood's
5 testimony, that we can conceive of no rational set of
6 circumstances whereby outside contractor mark-outs would
7 be acceptable to us. We are the people, and Kevin is the
8 person now, I've done it before, who's chased down the
9 live gas lines, found the leaks and the collateral damage
10 and repaired it. And, that's stressful enough.

11 My feeling is that we're just leaving
12 and creating a loose end, which could potentially unravel
13 the whole bunch. Things that you have heard are that,
14 "well, there's a mechanism we can deal with it. We can
15 put it off for some other day." I don't think that's the
16 right way to do it. You've heard from Mr. Spottiswood
17 that, at least in his sense, that it's the National Grid
18 way to deal with these things with outside contractors in
19 other places it had an issue. And, I think he's quite
20 forthright in telling you that he has appeared in these
21 proceedings and spoken against that from the beginning.

22 I don't think it's right to open the
23 door, let them in with the promise that "everything will
24 be okay and we'll prove it up to you later." I'm

1 concerned that they have not, have not or cannot prove it
2 up to you now. They have chosen a different tact. I do
3 appreciate the Staff's efforts to put some strings on the
4 merger. But, having them come up and prove something up
5 later on, I don't think that you should just put the stew
6 out there until you have all the component parts to that
7 stew and cook it. I don't think you wait. I don't think
8 it's administratively efficient to give a telltale sign
9 that something is coming down the pike, i.e. the outside
10 contractors, and create a disjointed process for resolving
11 this issue.

12 I think that the Commission has no
13 greater power to fix and remedy this situation for all
14 time than they do right now. I think the information is
15 available, the technology is available to the petitioners,
16 so that they could make a showing to you that their way of
17 doing things is as good or better than what they're doing
18 now. I did take some measure of satisfaction that
19 Mr. Gerwatowski, he used an excellent phrase that I think
20 is worth talking about, I think his phrase was "trying to
21 do things that are at least as good or better". And, I
22 think that's something that I'd like the Commission to
23 capture and make them tell us that what their long-term
24 plan is or the options they would like available to them

1 is to be something that is at least as good or better.

2 And, the time is now.

3 I'm opposed to a settlement which is not
4 complete. I'm opposed to a settlement which leaves loose
5 ends. And, I don't see any rational reason why we can't
6 close this out, never have to come back again, never open
7 another docket, spend the money, spend the time, to have a
8 fight, which I think has been raised by this Settlement.
9 I think it's in everyone's best interest to get an
10 understanding of how the Commission demands that you'll do
11 business in this state, and that you work from there. I
12 don't think you do it the other way around. And, I think
13 we're leaving the back door open for a safety issue to
14 creep back in. And, I'd request that the Board not
15 approve the Settlement, reopen at least a limited portion
16 of this to deal with this issue, and then I'll be happy
17 with whatever the Commission has to say on it. We'll all
18 live with it and we'll move on. Thank you all for your
19 time.

20 CHAIRMAN GETZ: Mr. Traum.

21 MR. TRAUM: Thank you, sir. I'll be
22 very brief. The OCA supports the Settlement for the
23 reasons that I stated while on the stand. With regards to
24 the Mr. Spottiswood's position, we have deferred to the

1 greater expertise of the Commission's Gas Safety team on
2 this particular issue. Thank you.

3 CHAIRMAN GETZ: Mr. Damon.

4 MR. DAMON: Of course, the Staff also
5 supports approval of the Settlement Agreement. I think,
6 in the Commission's deliberations, it would consider the
7 dual aspects of the Settlement Agreement; one relates to
8 the merger and merger contingent aspects and the other
9 relates to the non-merger contingent aspects. And,
10 certainly, for the reasons set forth in Staff's testimony
11 this morning, we think that both the elements of the
12 Settlement Agreement, as to both Granite State and
13 EnergyNorth, are in the public interest and the Settlement
14 Agreement should therefore be approved.

15 The Settlement Agreement does not
16 require the Commission to adopt the precise standard of
17 review in this case, whether it's a no -- "no harm" or
18 "net benefit" standard. But Staff would argue that the
19 Settlement Agreement would satisfy both standards, and
20 would satisfy that standard both as a whole and with its
21 constituent elements related to EnergyNorth and Granite
22 State as well.

23 In this docket, in addition to the Staff
24 and the Joint Petitioners, the union participated actively

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1 in the technical sessions and settlement discussions, and,
2 of course, the OCA did as well. So, this is a docket in
3 which diverging interests were represented and represented
4 continuously throughout. The process itself has been
5 ongoing since last August, when the petition was filed,
6 and a great amount of discovery was done. And, I think
7 that's reflected in some of the preliminary information
8 that's contained in the Settlement Agreement and some of
9 the testimony. Not only that, but there were lengthy and
10 numerous settlement discussions that had resulted in this
11 Settlement Agreement. So that the process itself I think
12 was extensive, and the circumstances involving the merger,
13 and those that are not contingent on the closing of the
14 merger, were carefully examined.

15 In terms of the results, I think that
16 the Commission has heard a number of points in support of
17 the Settlement Agreement. On the Granite State side, of
18 course, you have the immediate or near immediate rate
19 reductions. You have the promise of a certain degree of
20 rate stability. You have reliability enhancements that
21 are important to reliability. And, you have the
22 maintenance, in effect, of customer service that should be
23 at an adequate level.

24 With respect to EnergyNorth, it appears

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1 from the per books analysis that the Company would be
2 entitled to file a rate case immediately. It has agreed
3 in this Settlement Agreement to postpone that in effect
4 for I think a year, effectively up to a year. It does
5 allow for net synergy savings to be reflected in the cost
6 of service. And, this idea of sharing synergy savings, I
7 believe the general concept was reviewed by the Commission
8 in the ConEd/NU merger docket around the turn of the
9 century, and I think the Commission found that that was a
10 possible way to resolve the merger approval in that case.

11 In the second rate case on the
12 EnergyNorth side, the proven net synergy savings will --
13 50 percent of those will go toward shareholders, but they
14 have to be proven. And, again, on the EnergyNorth side,
15 you have the safety and reliability enhancements, the
16 improvements to customer service and response times -- and
17 improvements to the response times as well.

18 So, this is quite an extensive
19 Settlement Agreement that covers a lot of ground. And, we
20 think that the balance of it protects customers and looks
21 out for the Company's legitimate interests as well.

22 Now, this morning I asked
23 Mr. Gerwatowski a number of questions about his Company's
24 view towards the importance of complying with local

1 regulatory requirements. And, I was satisfied from his
2 comments that Grid, if it acquires EnergyNorth, will, in
3 fact, take a lot of measures to make sure that that
4 happens. So, Staff is encouraged by that.

5 One difficulty, I think, in any merger
6 situation, one risk that the customers in the franchise
7 territories have is the loss of local control or the
8 feeling of local control, at any rate, to some
9 out-of-state interest and so on. We don't think, in this
10 case, that that is implicated to any great extent,
11 particularly because the control of EnergyNorth, in
12 effect, went outside New Hampshire back in 2000. And, the
13 Company has committed to have Mr. Sherry be a primary
14 contact person for both the electric side and gas side
15 businesses. And, we think that that should help alleviate
16 concerns in that regard.

17 Regarding the mark-out issue, yes, the
18 Settlement Agreement doesn't resolve that for all time
19 today, but it does resolve a number of other issues
20 related to reliability and safety. And, Staff thinks
21 that, on balance, the Settlement Agreement ought not to be
22 disapproved as a result of that provision. The question
23 of whether mark-outs should be outsourced is fully
24 preserved for a future proceeding, if the Company decides

1 that that's the way to go.

2 Finally, I'll just mentioned that the
3 low income programs, you know, the Settlement Agreement
4 does not include the relief that the Legal Assistance and
5 the CAP agencies requested, regarding budgets and so on.
6 However, I think the petition itself stresses that Grid is
7 committed to low income and energy efficiency type
8 programs. And, so, the Staff does not have great concerns
9 that those areas of responsibility will be overlooked in
10 any way.

11 So, on balance, and for all these
12 reasons, and the reasons that we've alluded to in
13 testimony this morning, the Staff fully supports this
14 Settlement Agreement. In terms of the "revenue
15 decoupling" issue that Commissioner Below raised, again,
16 we feel that that bridge can be crossed when and if we get
17 to it.

18 CHAIRMAN GETZ: Thank you.
19 Ms. Blackmore.

20 MS. BLACKMORE: I'd like to reiterate
21 the Joint Petitioners' support of the Settlement, and
22 respectfully request that the Commission approve the
23 merger on the terms set forth in the comprehensive
24 settlement that was reached between the Companies, the

1 Commission Staff, and the Office of Consumer Advocate.

2 I'd also like to point out that the
3 Company has not put forth a plan to change mark-out
4 procedures. And, as such, we don't view this as an area
5 where there's a loose end that needs to be addressed at
6 this point. Should the Company seek to change this
7 process in the future, we would follow the established
8 process set forth in the Settlement.

9 The Settlement is the result of many,
10 many months of negotiations among the Settling Parties and
11 Staff. And, we think it produces a fair result that we
12 believe provides benefits to both Granite State and
13 EnergyNorth customers. We also believe that the merger
14 meets any of the applicable statutory standards for the
15 Commission's approval and that it's in the public
16 interest. We'd like to respectfully request that the
17 Commission issue an order approving the merger and the
18 Settlement as soon as is reasonably practical, given that
19 we would be able to implement a significant rate reduction
20 for Granite State customers soon thereafter. We very much
21 appreciate the session today and the opportunity to
22 provide answers to your questions. Thank you.

23 CHAIRMAN GETZ: All right. Thank you,
24 everyone. We'll close the hearing and take the matter

{DG 06-107} (05-30-07)

1 under advisement.

2 (Hearing ended at 4:03 p.m.)

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